

U.S. Court of Appeals Docket No. 24-6697

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**IN THE UNITED STATES COURT OF APPEALS  
FOR THE NINTH CIRCUIT**

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COURTHOUSE NEWS SERVICE,

*Plaintiff/Appellee,*

vs.

SARA OMUNDSON, in her official capacity as  
Administrative Director of Idaho Courts,

*Defendant/Appellant.*

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On Appeal from a Decision of the United States District Court  
for the District of Idaho  
Case No. 1:21-cv-00305-DCN  
The Honorable David C. Nye

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**APPELLEE COURTHOUSE NEWS SERVICE'S  
REQUEST FOR JUDICIAL NOTICE**

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Rachel Matteo-Boehm  
Jonathan Fetterly  
Katherine Keating

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*Attorneys for Plaintiff-Appellee  
COURTHOUSE NEWS SERVICE*

Plaintiff-Appellee Courthouse News Service (“CNS”), in support of its concurrently-filed Answering Brief, hereby requests the Court take judicial notice of the following facts and documents per Federal Rule of Evidence 201.

Pursuant to Local Rule 27-1, CNS’ counsel conferred with Appellant’s counsel on May 16 and 19, 2025, who said Appellant will likely oppose this motion, as described in the attached Declaration of Jonathan G. Fetterly.

### **Requests for Judicial Notice**

#### **Request Nos. 1-8: Records Filed with the Court**

- (1) Consent Order entered in *Courthouse News Service v. O’Shaughnessy*, Case No. 2:22-cv-02471 (S.D. Ohio) on June 13, 2023. A true and correct copy of the Consent Order is attached as **Exhibit 1**.
- (2) Consent Order entered in *Courthouse News Service v. New Mexico Administrative Office of the Courts*, Case No. CIV 21-0710 JB/LF (D.N.M.) on January 16, 2024. A true and correct copy of the Consent Order is attached as **Exhibit 2**.
- (3) Joint Motion to Stay Proceedings in *Courthouse News Service v. Gilmer*, Case No. 21-cv-00286-HEA (E.D. Mo.) on February 8, 2024. A true and correct copy of the Joint Motion is attached as **Exhibit 3**.
- (4) Notice of Dismissal Without Prejudice as to Defendant Anna Lorentzen (Nueces County District Clerk) entered in *Courthouse News Service v.*

*Gould*, Case No. 4:24-cv-00368 (E.D. Tex.) on October 23, 2024. A true and correct copy of the Notice of Dismissal is attached as **Exhibit 4**.

- (5) Notice of Settlement and Joint Motion to Stay entered in *Courthouse News Service v. Sattizahn*, Case No. 4:24-cv-04051-LLP (D.S.D.) on November 15, 2024. A true and correct copy of the Notice of Settlement and Joint Motion to Stay is attached as **Exhibit 5**.
- (6) Notice of Dismissal Without Prejudice as to Defendant Stephanie Menke (Potter County District Clerk) entered in *Courthouse News Service v. Gould*, Case No. 4:24-cv-00368 (E.D. Tex.) on December 2, 2024. A true and correct copy of the Notice of Dismissal is attached as **Exhibit 6**.
- (7) Notice of Dismissal Without Prejudice as to Defendant Gloria A. Martinez (Bexar County District Clerk) entered in *Courthouse News Service v. Gould*, Case No. 4:24-cv-00368 (E.D. Tex.) on January 7, 2025. A true and correct copy of the Notice of Dismissal is attached as **Exhibit 7**.
- (8) Joint Notice of Settlement and Motion to Vacate Scheduling Order Dates in *Courthouse News Service v. Shorba*, Case No. 23-cv-02198 (D. Minn.) on April 11, 2025. A true and correct copy of the Joint Notice is attached as **Exhibit 8**.

### **Request Nos. 9-16: Government Websites**

- (9) State of Idaho Judicial Branch “About Us: Court Technology,” which can be

accessed at <https://annualreport.isc.idaho.gov/court-technology/>. A true and correct printout of this website, from May 20, 2025, is attached as **Exhibit 9**.

(10) State of New Mexico e-file website, which can be accessed at <https://newmexico.tylertech.cloud/ofsweb>. A true and correct printout of this website, from May 20, 2025, is attached as **Exhibit 10**.

(11) State of Minnesota Tyler Technology e-file website, which can be accessed at <https://minnesota.tylertech.cloud/ofsweb>. A true and correct printout of this website, from May 20, 2025, is attached as **Exhibit 11**.

(12) State of South Dakota eFile website, which can be accessed at <https://efilesd.tylertech.cloud/OfsEfsp/ui/landing>. A true and correct printout of this website, from May 20, 2025, is attached as **Exhibit 12**.

(13) State of Oregon eFile website, which can be accessed at <https://oregon.tylertech.cloud/OfsWeb/Home>. A true and correct printout of this website, from May 20, 2025, is attached as **Exhibit 13**.

(14) State of Kansas News Release “New webpage gives access to new civil case filings in district courts,” which can be accessed at <https://kscourts.gov/Newsroom/News-Releases/News/2025-News-Releases/April/New-webpage-gives-access-to-new-civil-case-filings>. A true and correct printout of this website, from May 20, 2025, is attached as **Exhibit 14**.

(15) State of Missouri Auto Create Case FAQs, which can be accessed at <https://www.courts.mo.gov/page.jsp?id=90277>. A true and correct printout of this website, from May 20, 2025, is attached as **Exhibit 15**.

(16) State of Iowa “New Pre-Processed Petitions,” which can be accessed at <https://www.iowacourts.state.ia.us/ESAWebApp/AlternateFiling>. A true and correct printout of this website, from May 21, 2025, is attached as **Exhibit 16**. This website can be accessed by first accessing the Iowa Courts Online website at <https://www.iowacourts.state.ia.us/ESAWebApp//SelectFrame>, and then entering the URL above in the same web browser (either in the same tab or in a new tab).

### **Request No. 17: Court Transcript**

(17) Transcript of proceedings held on Dec. 16, 2016, in *Courthouse News Service v. Tingling*, Case No. 16-cv-8742 (S.D.N.Y), which can be accessed at 2016 WL 8739010. A true and correct copy of the reporter’s transcript, which is also downloadable from Westlaw, is attached as **Exhibit 17**.

### **Applicable Law**

Federal Rule of Evidence 201(b) allows this Court to take judicial notice of any fact “not subject to reasonable dispute because it” is either (1) “generally known within the trial court’s territorial jurisdiction” or (2) “can be accurately and

readily determined from sources whose accuracy cannot reasonably be questioned.”

**Records Filed with the Court (Request Nos. 1-8, 17)**

Judicial notice may be taken of documents filed and orders or decisions entered in any federal or state court proceeding. *Harris v. County of Orange*, 682 F.3d 1126, 1132 (9th Cir. 2012) (court properly took judicial notice of declarations and attached exhibits filed in prior lawsuit); *Mullis v. United States Bank. Ct.*, 828 F.2d 1385, 1388 n.9 (9th Cir. 1987) (court may take judicial notice of pleadings, orders and other papers on file in district bankruptcy court action); *Ellingson v. Burlington N., Inc.*, 653 F.2d 1327, 1330 (9th Cir. 1981) (“The authorities are clear that it is proper for the court to consider judicially noticeable records from prior lawsuits”).<sup>1</sup>

Court transcripts are also appropriate for judicial notice. *Selane Prods., Inc. v. Cont'l Cas. Co.*, 706 F. Supp. 3d 997, 1002 (C.D. Cal. 2020) (“[A] court may take judicial notice of undisputed matters of public record...[t]he Court therefore considers the proffered...transcripts.”) (cleaned up); *Herships v. Cantil-Sakauye*, 2017 WL 2311394, at \*2 (N.D. Cal. May 26, 2017), *aff'd*, 710 F. App'x 331 (9th Cir. 2018) (granting judicial notice of “Ex. 1, Excerpt of Reporter's Transcript”).

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<sup>1</sup> *Ellingson* was superseded on other grounds (due to amendments to Rule 11) as stated in *PAE Gov't Servs., Inc. v. MPRI, Inc.*, 514 F.3d 856, 859 n.3 (9th Cir. 2007).

Here, Requests for Judicial Notice 1-8 are all documents (consent orders, notices of settlement and/or requests for dismissal) filed and entered in prior access lawsuits filed by CNS that are offered to show the manner in which those lawsuits resolved, *i.e.*, with the defendants agreeing to cease their challenged restrictions on access by implementing an alternative practice that provides on-receipt access to new e-filed civil complaints or petitions.

Request for Judicial Notice 17 is a reporter's transcript from a prior CNS access lawsuit that is offered for the purpose of showing the district court's ruling from the bench on CNS' motion for preliminary injunction. Although the transcript is available on Westlaw, the Westlaw citation does not contain pin cites. CNS offers the original transcript, obtained from the district court docket on PACER, for ease of reference and citation.

### **Government Websites (Request Nos. 9-16)**

“Judicial notice may be taken of documents available on government websites.” *Jarvis v. JP Morgan Chase Bank, N.A.*, 2010 WL 2927276, at \*1 (C.D. Cal. July 23, 2010), and the Court may thus take judicial notice of the websites identified above and depicted on Exhibits 9-16. Judicial notice is appropriate because such documents, and the information contained therein, are “capable of accurate and ready determination by resort to sources whose accuracy cannot reasonably be questioned.” *Marley v. JP Morgan Chase Bank*, 2013 WL 4536650,

at \*2 (C.D. Cal. Aug. 27, 2013) (quoting Fed. R. Evid. 201(b)) (internal quotations omitted).

“Courts regularly take judicial notice of government agency websites and the information contained on them, treating official policies and records posted on the websites as public records.” *Daghlian v. DeVry Univ., Inc.*, 2007 WL 5625508, at \*2, n.9 (C.D. Cal. Dec. 10, 2007); *see also Global Acquisitions Network v. Bank of Am. Corp.*, 2013 WL 604159, at \*3 (C.D. Cal. Feb. 19, 2013) (“This information, from two different government websites, ‘can be accurately and readily determined from sources whose accuracy cannot reasonably be questioned’ and therefore ‘is not subject to reasonable dispute.’”); *Sturm v. Davlyn Investments, Inc.*, 2013 WL 8604662, at \*1, n.5 (C.D. Cal. Sept. 30, 2013) (taking judicial notice of fact taken from public record on government website).

Here, the court websites and the information contained on those websites for which CNS requests judicial notice fall squarely within this rule. Each website is maintained by a state government body, and the information provided by the government entities on those websites is “capable of accurate and ready determination by resort to sources whose accuracy cannot reasonably be questioned,” Fed. R. Evid. 201(b), and thus properly the subject of judicial notice.

Additionally, the websites constitute records of statements from state courts or offices in Idaho, New Mexico, Minnesota, South Dakota, Oregon, Kansas,

Missouri and Iowa that set forth the activities of those office, and are thus public records for the purpose of the hearsay exception set forth at Federal Rule of Evidence 803(8)(A)(1). As such, this Court may take judicial notice of the information and records on the web sites not only for their existence, but also for the fact that they do, in fact, reflect the activities of the courts to which they pertain.

For the foregoing reasons, CNS respectfully requests that the Court, in considering and ruling on the Appeal, take judicial notice of the items identified above as Request Nos. 1-17.

Dated: May 21, 2025

BRYAN CAVE LEIGHTON PAISNER LLP

By: /s/ Rachel Matteo-Boehm  
Rachel Matteo-Boehm

Attorneys for Plaintiff-Appellee  
Courthouse News Service

## DECLARATION OF JONATHAN G. FETTERLY

I, Jonathan G. Fetterly, declare:

1. I am an attorney duly licensed to practice law in the State of California and in the Ninth Circuit Court of Appeals and am a partner with the law firm Bryan Cave Leighton Paisner LLP, attorneys for Appellee Courthouse News Service. I make this declaration of my own personal knowledge, and if called as a witness, I could and would testify competently to the facts stated herein.

2. On May 16 and 19, 2025, I communicated via email with Keely Duke and Molly Mitchell, attorneys for Appellant Sara Omundson, and informed them that CNS intended to request judicial notice of the documents and information that are identified above and the subject to this request. Ms. Mitchell said that Appellant likely would oppose this motion.

I declare under penalty of perjury that the foregoing is true and correct.

Executed at San Francisco, California, on May 21, 2025.

*s/ Jonathan G. Fetterly*  
Jonathan G. Fetterly

# Exhibit 1

IN THE UNITED STATES DISTRICT COURT  
FOR THE SOUTHERN DISTRICT OF OHIO  
EASTERN DIVISION

COURTHOUSE NEWS SERVICE, :  
: Plaintiff, : Case No. 2:22-cv-02471  
: v. : Judge Sarah D. Morrison  
: MARYELLEN O'SHAUGHNESSY, : Magistrate Judge Vascura  
in her official capacity as Clerk of :  
Franklin County Court of Common Pleas, :  
: Defendant. :

**CONSENT ORDER**

In this matter, Plaintiff Courthouse News Services (“CNS” or “Plaintiff”) has asserted that the practice of the Franklin County Court of Common Pleas Clerk of Court Maryellen O’Shaughnessy (“Clerk” or “Defendant”) in delaying public access to newly e-filed, non-confidential, civil complaints until after they are reviewed and approved by the Clerk’s office is a violation of its First Amendment right as a member of the press. Plaintiff filed this action seeking a permanent injunction. The Clerk has denied this contention and asserted that the review and approval process serves an important public function of maintaining the accuracy of information provided by the Clerk and of complying with local administrative rules regarding electronic filing.

Mediation was held in this matter on May 1, 2023. By agreement reached during the Mediation, the Parties hereby stipulate and agree that all matters currently in controversy between them, other than the issue of attorney’s fees and costs that may be payable to the Plaintiff under 42 U.S. § 1988, have been settled, and that in furtherance thereof, this Consent Order should be entered as follows:

1. The Court finds that it has jurisdiction over the parties and the subject matter of the suit, which was commenced by the filing of a Complaint on June 13, 2022; that all matters currently in controversy between the parties, other than issue of attorney's fees and costs under 42 U.S.C. § 1988, are hereby compromised and settled; and that a Consent Order should be entered as to the issues that have been resolved by the parties.

2. On March 21, 2023, a preliminary injunction was issued by this Court in Plaintiff's favor against the Clerk, enjoining her from delaying access to newly e-filed, non-confidential civil complaints until after such complaints are processed, and directing the Clerk to make such complaints available upon receipt. (ECF 38, Opinion and Order, PageID 712).

3. Following the issuance of the preliminary injunction and in response thereto, the Clerk modified her public webpage to permit online viewing by the public of newly e-filed, non-confidential, civil filings upon receipt. Unreviewed PDF versions of the new filings are accessible through a link on the webpage immediately upon their filing. Once a new filing is reviewed and accepted by the Clerk, it becomes available on the Clerk's regular, online case information system.

4. Plaintiff agrees that the Clerk's modified procedure is sufficient to resolve the claims set forth in the Complaint. Thus, by agreement of the Parties, this Court hereby permanently enjoins the Clerk from delaying access to newly e-filed, non-confidential civil complaints until after such complaints are processed and directs the Clerk to continue to make such complaints available upon receipt on a permanent basis, or until such time that the Clerk implements a different process or system that provides equal or similar access to newly e-filed non-confidential civil complaints upon receipt.

5. This Consent Order disposes of all claims by Plaintiffs, other than the issue of attorney's fees and costs under 42 U.S.C. § 1988 and is in all respects final.

6. The Parties have indicated that they have not resolved the issue of attorney's fees and costs under 42 U.S.C. § 1988. Accordingly, the question of attorney's fees and costs shall be heard by this Court upon Motion by the Plaintiff.

**IT IS SO ORDERED.**

Judge Morrison  
JUDGE MORRISON

6-13-23  
DATE

# Exhibit 2

FILED

UNITED STATES DISTRICT COURT  
ALBUQUERQUE, NEW MEXICO

IN THE UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF NEW MEXICO

JAN 16 2024

*wp*

COURTHOUSE NEWS SERVICE,

MITCHELL R. ELFERS  
CLERK

Plaintiff,

v.

No. CIV 21-0710 JB/LF

NEW MEXICO ADMINISTRATIVE  
OFFICE OF THE COURTS;  
ADMINISTRATIVE OFFICE DIRECTOR  
ARTHUR W. PEPIN; NEW MEXICO FIRST  
JUDICIAL DISTRICT COURT CLERK'S  
OFFICE; and the FIRST JUDICIAL  
DISTRICT COURT CLERK KATHLEEN  
VIGIL,

Defendants.

**CONSENT JUDGMENT**

Plaintiff Courthouse News Service ("Courthouse News") has asserted that the practice of the New Mexico Administrative Office of the Courts ("AOC" or "Defendant") in restricting public access to newly e-filed, non-confidential civil complaints until after they are reviewed and accepted by New Mexico District Court clerks, and the resulting delays in access, constitutes a violation of Courthouse News' First Amendment right of access to those complaints.

Mediation was held in this matter on October 10, 2023, and settlement discussions continued thereafter. By agreement reached by the parties following mediation, the parties hereby stipulate and agree that all matters currently in controversy between them have been settled, and that in furtherance thereof, this Consent Judgment should be entered as follows:

1. The Court finds that it has jurisdiction over the parties and the subject matter of this action, which was commenced by Courthouse News' filing of a Complaint on July 30, 2021.
2. To facilitate the resolution of this matter, AOC has agreed to develop and

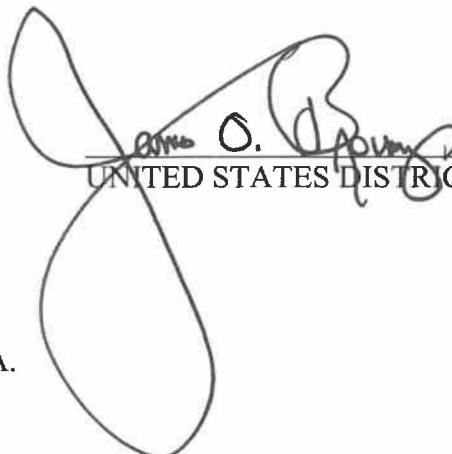
implement a system that, once implemented, will provide the press and public access to new non-confidential civil complaints as they are received by the New Mexico state district courts via New Mexico's statewide e-filing system, and before processing, review, or acceptance by district court clerks or staff.

3. Specifically, AOC shall develop and implement an electronic queue ("Electronic In-Box") through which non-confidential civil complaints shall be accessible upon receipt by the New Mexico state district courts on a publicly-accessible website maintained by AOC. The Electronic In-Box shall be implemented, and non-confidential civil complaints shall be accessible via the Electronic In-Box, pursuant to the following schedule:

- a. Within three (3) months of December 18, 2023, AOC shall develop a technical implementation schedule. AOC thereafter shall provide Courthouse News with two bimonthly reports confirming progress developing the Electronic In-Box in accordance with Defendant's technical implementation schedule.
- b. Within nine (9) months of December 18, 2023, Defendant shall make the Electronic In-Box available remotely online to registered members of the press or public. Defendant agrees to provide CNS written notice confirming the Electronic In-Box is operational pursuant to this subsection.

4. Within ten (10) days after implementation of the Electronic In-Box pursuant to the deadline established by Section 3.b., above, Defendant shall pay to CNS the sum of Two Hundred Thousand Dollars (\$200,000) in satisfaction of CNS's claim for attorneys' fees and costs pursuant to 48 U.S.C. Section 1988.

5. This Consent Judgment disposes of all claims by Courthouse News, including Courthouse News' claim for declaratory and injunctive relief pursuant to 42 U.S.C. Section 1983, and Courthouse News' claim for attorneys' fees and costs pursuant to 42 U.S.C. Section 1988.



James O. Babbitt  
UNITED STATES DISTRICT JUDGE

**SUBMITTED BY:**

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*Attorneys for Defendants New Mexico  
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Arthur W. Pepin, New Mexico First Judicial  
District Court Clerk's Office, and the First  
Judicial District Court Clerk Kathleen Vigil*

# Exhibit 3

IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF MISSOURI  
EASTERN DIVISION

COURTHOUSE NEWS SERVICE,

Plaintiff,

v.

**JOAN M. GILMER**, in her official capacity as Clerk of the Circuit Court of St. Louis County, Missouri; and **KATHY S. LLOYD**, in her official capacity as State Courts Administrator for the Missouri Office of State Courts Administrator,

Defendants.

Case No: 21-cv-00286-HEA

**JOINT MOTION TO STAY PROCEEDINGS**

COME NOW Plaintiff Courthouse News Service (“Courthouse News”) and Defendants Joan M. Gilmer, in her official capacity as Clerk of the Circuit Court of St. Louis County, Missouri, and Kathy S. Lloyd, in her official capacity as State Courts Administrator for the Missouri Office of State Courts Administrator (“Defendants”) (collectively, the “Parties”) and move the Court for the entry of an Order staying the above-captioned proceedings and all current deadlines pending fulfillment of Defendants’ obligations under the Parties’ settlement agreement. In support thereof, the Parties state as follows:

1. In early 2023, Defendants informed Courthouse News of contemplated changes to the Missouri e-Filing System that, once fully implemented, should eliminate the restriction on access to new e-filed civil petitions and the resulting access delays alleged in Plaintiff’s Complaint (Dkt. 1), by replacing the current manual clerk acceptance process with an automated process that will not require review and acceptance by local clerk staff of new e-filed civil petitions. The automation of the clerk acceptance queue is referred to in this motion as “Automatic Case Creation.”

2. Following Defendants' disclosure of the plan to develop and implement Automatic Case Creation, the Parties agreed to suspend discovery pending completion of mediation. The Parties commenced mediation with David Hamilton (JAMS) on August 28, 2023, and participated in additional mediation sessions in October, November, and December 2023.

3. On December 27, 2023, the Parties reached an agreement in principle on terms intended to fully resolve the Parties' dispute. The Parties worked diligently to draft and finalize a final written agreement based on the terms agreed upon in mediation and, on February 8, 2024, entered into the Settlement and Release Agreement attached hereto as **Exhibit A**.

4. Under the agreement, the Missouri Office of State Courts Administrator ("OSCA") will complete a pilot program for Auto Case Creation by no later than June 30, 2025, to be followed by a recommended statewide implementation of Automatic Case Creation upon successful completion of the pilot program. This schedule reflects the amount of time Defendants requested for developing, testing, and implementing Automatic Case Creation and accommodates Defendants' need to meet deadlines set by the Missouri Supreme Court with respect to unrelated technology initiatives.

5. Should legislative or Supreme Court rule changes interfere with the development of and pilot program for Automatic Case Creation, the Parties' agreement would be abrogated and the litigation would resume.

6. Upon (a) receipt of written confirmation that the pilot program is complete and Automatic Case Creation is operating as required by the agreement; and (b) Defendants' payment of the agreed attorney's fees, Courthouse News will file a dismissal with prejudice.

7. On January 2, 2024, Mr. Hamilton filed an Alternative Dispute Resolution Compliance Report (Dkt. 83) ("ADR Compliance Report"), indicating that the parties achieved a settlement.

8. On January 11, 2024, the Court issued an Order vacating the April 29, 2024 trial date, denying all pending motions, and directing the Parties to file a stipulation for dismissal, a motion for leave to voluntarily dismiss, or a proposed consent judgment.

9. The Parties respectfully request that the Court stay this case pending completion of the Automatic Case Creation pilot program (which should be completed no later than June 30, 2025).

10. It is within the discretionary authority of the Court to impose a stay of proceedings when warranted. *See, e.g., Carlisle v. Emerson Elec. Co*, No. 4:20CV1023 HEA, 2021 WL 833993, at \*1 (E.D. Mo. Mar. 4, 2021) (quoting *Landis v. North American Co.*, 299 U.S. 248, 254, 57 S. Ct. 163, 81 L. Ed. 153 (1936)) (finding the power to stay proceedings is “incidental to the power inherent in every court to control the disposition of the causes on its docket with economy of time and effort for itself, for counsel, and for litigants”). In considering whether to stay upcoming deadlines, “a court should consider both the interest of judicial economy and the potential prejudice or hardship to the parties.” *Asarco LLC v. NL Indus., Inc.*, No. 4:11-CV-00864-JAR, 2013 WL 943614, at \*3 (E.D. Mo. Mar. 11, 2013).

11. Here, a stay will not prejudice any party and will streamline the disposition of this action and reduce the burden of litigation on the Parties and the Court.

12. If this Court so requests, the Parties are willing to provide periodic status updates on the status of the process described above and the Parties’ compliance with the settlement agreement. Otherwise, the Parties will comply with the provisions in the Settlement Agreement, including a dismissal of the Complaint once the Parties have complied with all terms in the Agreement. As noted above, the agreed upon completion of the pilot program is no later than June 30, 2025.

13. In the alternative, if the Court is not inclined to grant this Joint Motion, the Parties respectfully request a status conference with the Court to discuss resolution of this case.

WHEREFORE, the Parties respectfully request that the Court enter an Order granting the Joint Motion to Stay Proceedings, and that the Court stay the proceedings pending successful completion of the Automatic Case Creation pilot program.

Date: February 8, 2024

Respectfully submitted,

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By: /s/ Jonathan G. Fetterly

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*Attorneys for Plaintiff  
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Date: February 8, 2024

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*Attorneys for Defendants Joan M. Gilmer and  
Kathy S. Lloyd*

# EXHIBIT A

## SETTLEMENT AND RELEASE AGREEMENT

This Settlement and Release Agreement ("Agreement"), effective as of February 6, 2024 (the "Effective Date"), is entered into by and between Plaintiff Courthouse News Service ("CNS"), and Defendants Joan Gilmer, in her official capacity as Clerk of the Circuit Court of St. Louis County, and Kathy Lloyd, in her official capacity as State Courts Administrator for the Missouri Office of State Courts Administrator ("Defendants"). CNS and Defendants are referred to herein collectively as the "Parties," and each of them as a "Party."

### RECITALS

1. On March 5, 2021, CNS filed a lawsuit against Defendants entitled *Courthouse News Service v. Gilmer, et al.*, Case No. 4:21-cv-00286-HEA, United States District Court for the Eastern District of Missouri (the "Action").

2. On September 21, 2022, the Eighth Circuit Court of Appeals issued its opinion in an interlocutory appeal in this Action. The Action was then remanded for further proceedings to the District Court.

3. In July 2023, Defendants informed Plaintiff of contemplated changes to the Missouri e-Filing System that, once fully implemented, will likely result in the elimination of the restriction on access to new e-filed civil petitions and resulting access delays alleged in Plaintiff's Complaint. Dkt. 1.

4. The Parties acknowledge and agree that under the current configuration of the Missouri e-Filing System, new e-filed civil petitions are not electronically available on Missouri Case.net to the press or public automatically upon their submission to the Missouri Circuit Courts until after manual review and acceptance by local clerk staff. However, on or about May 5, 2023, the Missouri Court Automation Committee approved a Motion to Automate the Clerk Acceptance Queue, pursuant to which the clerk acceptance process for e-filing documents will be eliminated and replaced with an automated process that will not require review and acceptance by local clerk staff of new e-filed civil petitions, which will result in public access to new non-confidential e-filed civil petitions upon receipt. A true and correct copy of the Motion to Automate the Clerk Acceptance Queue is attached as Exhibit 1. The automation of the clerk acceptance queue is referred to as "Automatic Case Creation" or "Auto-Create Case."

5. On August 28, 2023, the Parties completed an initial mediation session with mediator David Hamilton of JAMS. The Parties thereafter continued their efforts to resolve the case, including additional mediation sessions and communications with Mr. Hamilton.

6. On December 27, 2023, working through Mr. Hamilton, the Parties reached an agreement on the material terms of a settlement. The terms are reflected in Settlement Term Sheet attached as Exhibit 2.

7. The Parties agree that it is in their mutual best interests to fully and finally resolve all disputes between them, including but not limited to the disputes and claims for relief alleged in the Action, pursuant to the terms of the Settlement Term Sheet and this Agreement.

### AGREEMENT

**NOW, THEREFORE**, in consideration of the acts, promises, agreements, and covenants set forth herein, and for other good and valuable consideration, the receipt and sufficiency of which is hereby acknowledged, the Parties agree as follows:

**A. Incorporation of Recitals.**

All of the recitals listed above are incorporated as material terms of this Agreement.

**B. Settlement Term Sheet and Payment**

1. The Parties agree that the Settlement Term Sheet (Exhibit 2) contains the material terms of their settlement, which are hereby made part of this Agreement. The Parties also agree that this Agreement further includes material terms of their settlement.

2. The Parties agree that the monetary amount reflected at Section 1.a of the Settlement Term Sheet shall be payable as a structured settlement as follows:

- a. Payment 1: A first payment of \$100,000 shall be delivered to CNS within the first six months of 2024, and in any event no later than June 30, 2024;
- b. Payment 2: A second payment of \$100,000 shall be delivered to CNS shortly after the State of Missouri's new fiscal year begins on July 1, 2024, and in any event no later than September 1, 2024.

**C. Notice of Settlement and Dismissal of Action**

1. Upon execution of this Agreement, the Parties shall work together to develop a joint notice of settlement or motion for the purpose of notifying the Court of the settlement and requesting that the Court vacate all current case dates and deadlines, including but not limited to the current trial date and all related deadlines. The joint

filings shall further inform the Court that the Parties agree the Action should remain open and pending until the St. Louis County Pilot Program is complete and Auto Create Case - Civil functionality is operating as contemplated and required by Settlement Term Sheet and this Agreement. CNS shall file the joint notice with the Court.

2. The Parties acknowledge and agree that dismissal of the Action is and shall be governed by Section 1.f.c of the Settlement Term Sheet, and that dismissal of the Action shall not be required unless or until the conditions of that Section are satisfied.

3. The Parties agree to cooperate in the preparation and filing of any documents the Court may request or require in connection with the Parties' request to vacate case deadlines and keep the case open pending satisfaction of the conditions set forth in Section 1.f.c. of the Settlement Term Sheet, including but not limited to the submission of any additional information or status reports.

#### **D. Changes or Improvements to Access Systems**

Defendants reserve the right to change, update, or improve the technologies, methods, and procedures for complying with its obligations under the Settlement Term Sheet or this Agreement, including but not limited to use of third-party vendors, so long as Defendants continue to provide contemporaneous access upon receipt to new non-confidential e-filed civil petitions as contemplated and intended by the Settlement Term Sheet and this Agreement, ("Improvements"). Nothing in the Settlement Term Sheet or this Agreement shall limit Defendants' right to determine in their discretion how best to make and implement any Improvements, so long as the Improvements continue to result in access upon receipt to new non-confidential e-filed civil petitions.

#### **E. Release Provisions.**

1. Except for the obligations undertaken and agreed to by Defendants in this Agreement, and effective upon the completion and satisfaction of the conditions set forth in Section 1.f.c of the Settlement Term Sheet, CNS, on its own behalf, fully and completely releases, covenants not to sue, and forever discharges Defendants, and each of their respective divisions, branches, executives, officers, judicial officers, attorneys, employees, representatives, agents, assigns, executors, administrators, predecessors, and successors, past and present (collectively with Defendants the "Releasees"), both individually and collectively, of and from any and all claims, rights, demands, liabilities, actions and causes of action, whether in law or in equity, suits, damages, punitive damages, penalties, losses, attorneys' fees, costs, debts, obligations, expenses, and compensation, of whatever nature (whether direct or indirect, derivative, or by way of indemnity, contribution, or subrogation, or of any other nature), known or unknown, fixed or contingent, suspected or unsuspected, asserted or unasserted (collectively, "Claims") that CNS now has against any of the Releasees that arise out of: (a) the allegations and Claims asserted in the Action; (b) any alleged failure to provide timely,

contemporaneous access to non-confidential e-filed civil petitions prior to the dates upon which Defendants give written confirmation that the Auto Create Case - Civil is operational, as provided in Settlement Term Sheet; and (c) any acts or omissions by any of the Releasees occurring prior to the Effective Date of this Agreement or prior to the effective date of this Section.

2. The Parties understand and acknowledge that the facts and law upon which the foregoing releases are given may hereafter turn out to be other than or different from the facts and law now known or believed to be true, hereby accept and assume the risk of the facts and law turning out to be different, and agree that this Agreement shall be in all respects effective and not subject to termination or rescission by virtue of any such difference in fact or law.

#### **F. Capacity of the Parties.**

The Parties individually represent and warrant that each has the power, capacity, and authority to enter into this Agreement, and that no Claim released by this Agreement has been or will be assigned to any third parties who are not signatories to this Agreement.

#### **G. General Provisions.**

1. The Parties represent that they have read this Agreement, and that they fully understand all of its terms. The Parties have conferred with their attorneys or have knowingly and voluntarily chosen not to confer with their attorneys about this Agreement. The Parties execute this Agreement without coercion or duress of any kind, fully understand any rights they have or may have, and sign this Agreement with full knowledge of any such rights.

2. To the fullest extent permitted by law, this Agreement shall be governed by and construed in accordance with the laws of the State of Missouri, without regard to its conflict of law principles or provisions.

3. This Agreement may be executed in two or more counterparts, each of which will be deemed an original, but all of which together will constitute one and the same instrument. PDF and facsimile signatures will have the same effect as original signatures.

4. The headings contained in this Agreement are for the convenience of the Parties only and shall be given no substantive or interpretative effect whatsoever.

5. As it relates to the effectuation of this Agreement, each Party shall cooperate in good faith to deliver such further information or documents the Court may request or require in order to effectuate the Parties' intent, including but not limited to

the Parties' intended dismissal of the Action pursuant to the schedule set forth above.

6. Nothing in this Agreement shall be construed as an admission of wrongdoing on the part of Defendants and the Releasees, or an acknowledgement of liability for any of the claims in the Action. The Agreement reflects the compromise of the disputed claims between the Parties.

7. The Parties agree that if any Party desires any modification to the terms of this Agreement or Term Sheet, that the Parties will engage in good faith to discuss any such modification. The Parties agree that no Party is bound to agree to any such modification following a good faith discussion and deliberation over any suggested modification.

8. If any Party has concerns or questions about its or any Party's obligations or compliance with this Agreement or the Term Sheet, all Parties agree to engage in good faith conversations to resolve any such questions or concerns without necessitating Court involvement.

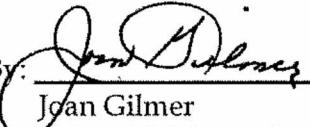
*(Signature block begins on next page)*

THE PARTIES EXECUTING THIS AGREEMENT BELOW INDIVIDUALLY  
ACKNOWLEDGE THAT EACH: UNDERSTANDS, ACCEPTS, AND AGREES TO  
ALL OF THE TERMS AND CONDITIONS OF THIS AGREEMENT, AND  
EXECUTES THIS AGREEMENT VOLUNTARILY, WITH FULL UNDERSTANDING  
OF ITS CONSEQUENCES, AND WITHOUT DURESS OF ANY KIND. CNS  
FURTHER ACKNOWLEDGES AND UNDERSTANDS THAT THIS AGREEMENT  
CONTAINS A RELEASE OF ALL KNOWN AND UNKNOWN CLAIMS  
ACCRUING AS OF THE EFFECTIVE DATE.

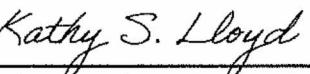
Dated: February 6, 2024

By:   
William Girdner  
Publisher, Courthouse News Service

Dated: February 7, 2024

By:   
Joan Gilmer  
in her official capacity as Clerk of the Circuit Court  
of St. Louis County, Missouri

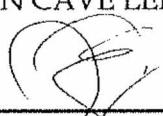
Dated: February 7, 2024

By:   
Kathy Lloyd  
in her official capacity as State Courts Administrator  
for the Missouri Office of State Courts Administrator

*Approved as to form:*

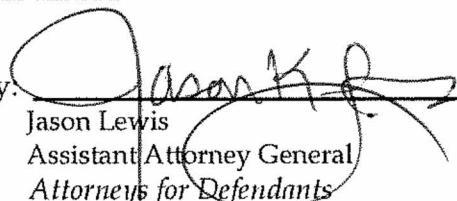
Dated: February 6, 2024

BRYAN CAVE LEIGHTON PAISNER LLP

By:   
Jonathan G. Fetterly  
Attorneys for Courthouse News Service

Dated: February 8, 2024

MISSOURI OFFICE OF THE ATTORNEY  
GENERAL

By:   
Jason Lewis  
Assistant Attorney General  
Attorneys for Defendants

# EXHIBIT 1

## Settlement and Release Agreement

## **Motion to Automate the Clerk Acceptance Queue**

The clerk acceptance process (i.e., SMC Case Import) for eFiling documents will be eliminated and replaced with an automated process. The system will be programmed and configured to automatically file in Show-Me Courts all submissions upon receipt. Elimination of the clerk acceptance process will also eliminate the following functionality in the eFiling system or in Show-Me Courts:

- The eFiling system will not have the capability to recall filings
- Court staff will not be able to return a filing to the filer
- Court staff will not be able to place a filing on hold

Prior to the eFiling submission being filed in Show-Me Courts, the eFiling system (which includes automated interfaces) will validate all required data elements needed to process the filing. In the event required information is not included, the system will advise the filer to provide the required information for the submission to be filed into Show-Me Courts. At a minimum, the automated process will perform the following as appropriate:

- Create a case as filed and establish the case security as defined by State Judicial Records Committee and be assigned a case number
- Subsequent filings will be filed on the case according to the case selected and document type chosen by the filer. The associated document(s) will be assigned the document security level as defined by the State Judicial Records Committee
- The system will log all automated processing to be viewable by court staff and will allow additional court processing

The Case Management Oversight Team (CMOT) shall prioritize this development effort into their schedule as a high priority, beginning with civil case initiation. All other filing types can be scheduled for development and prioritized as CMOT determines appropriate.

This functionality shall be utilized by all court locations and will be deployed statewide as determined by the Implementation Planning Task Team (IPTT).

The Supreme Court and MCA shall be kept advised as progress on this effort is made.

## EXHIBIT 2

Settlement and Release Agreement

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF MISSOURI  
EASTERN DIVISION

COURTHOUSE NEWS SERVICE, )  
 )  
 Plaintiff, ) Case No. 4:21-CV-00286-HEA  
 v. )  
 )  
 JOAN M. GILMER, et al. )  
 )  
 Defendant. )

SETTLEMENT TERM SHEET

1. The terms and conditions, which are not subject to further negotiation, to be included in a document setting forth all settlement terms, are as follows:

- a. The parties agree that Defendants, without admitting liability or conceding that Plaintiff Courthouse News Service (“CNS”) is the prevailing party, will pay CNS \$200,000 in satisfaction of CNS’s claim for attorneys’ fees.
- b. The Office of State Courts Administrator (OSCA) will proceed with development of automatic case create functionality in the Missouri Court Automation System to eliminate the clerk acceptance process for new electronically filed circuit civil petitions (“Auto Create Case - Civil”), as set forth in the attached Exhibit 1. The system will be programmed and configured to automatically file new cases upon receipt. The automated process will create a case as filed and establish the case security as defined by State Judicial Records Committee and be assigned a case number. New non-confidential civil petitions filed with the circuit courts and automatically accepted through Auto Create Case - Civil shall be made available to the press and public through Missouri Case.net upon receipt by the system, including remotely through the Remote Access to Public Documents project.
  - a. Upon the completion of the Remote Access to Public Documents project and recent changes to Missouri Supreme Court Operating Rule 4.07 and 1.11, OSCA shall prioritize its development effort for Auto Create Case - Civil into its schedule as a high priority, beginning with civil case initiation for the following case types:
    - i. CA CC Breach of Contract
    - ii. CB CC Promissory Note
    - iii. CC CC Specific Performance
    - iv. CD CC Suit on Account
    - v. CE CC Contract-Other

- vi. EA CC Declaratory Judgment
- vii. EB CC Habeas Corpus
- viii. EC CC Injunction
- ix. ED CC Other Extraordinary Remedy
- x. EG CC Temporary Restraining Order
- xi. IA CC Chpt 536 State Agcy Rvw
- xii. IF CC Other Administrative Review
- xiii. TC CC Pers Injury-Malpractice
- xiv. TE CC Pers Injury-Vehicular
- xv. TF CC Pers Injury-Other
- xvi. TG CC Property Damage
- xvii. TH CC Wrongful Death
- xviii. TI CC Other Tort
- xix. TJ CC Emplymnt Discrmntn 213.111
- xx. X1 CC Other Miscellaneous Actions

- c. All other filing types can be scheduled for development and prioritized as the Missouri Case Management Oversight Team (CMOT) determines appropriate.
- d. Following the development of Auto Create Case - Civil, OSCA will pilot the system changes in the 21st Judicial Circuit (St. Louis County) commencing with the case types identified above. Other judicial circuits may also be included in the pilot program ("PP").
- e. OSCA will begin this development process in January 2024 and complete it by the end of Quarter 1, 2025. The pilot program in the 21st Judicial Circuit (St. Louis County) will take up to three months following its commencement.
- f. OSCA is committing to and CNS is agreeing to accept:
  - a. The PP in St. Louis County to commence no later than the end of Q1 2025 and once the PP commences it is to be complete no later than end of Q2 2025. No later than the completion of the PP, OSCA agrees to recommend to the Implementation Planning Task Team (IPTT) that statewide implementation of Auto Create Case - Civil be commenced upon successful completion of the PP and that statewide implementation be complete no later than 15 months after commencement.
  - b. In the event that the development and pilot-program schedules are required to be changed due to legislative or Supreme Court Rule changes, the parties agree this agreement is abrogated and the parties will proceed with the litigation. The parties may, but are not required, to meet and confer on resolution of the scheduling issue.
  - c. Plaintiff will file a Dismissal with Prejudice upon (1) execution of a definitive settlement agreement, (2) Defendants' payment of the agreed attorney's fees,

with each party to pay their own costs and mediation fees; and (3) Plaintiff's receipt of written confirmation that the PP is complete and Auto Create Case - Civil functionality is operating as contemplated and required by this Agreement.

2. Upon the filing of the Dismissal with Prejudice contemplated by Section 1.f.c., above, the parties agree to release, discharge, and forever hold the other harmless from any and all claims, demands, or suits, known or unknown, fixed or contingent, liquidated or unliquidated, whether or not asserted in the above case, as of this date. The parties agree that the specific language of the release and settlement agreement incorporate any settlement terms will be drafted by counsel for the parties and submitted to the mediator for review to confirm conformance with this Settlement Term Sheet.

This mutual release will run to the benefit of all attorneys, agents, employees, officers, directors, shareholder, subsidiaries and partners of the parties. "Party" as used in this release includes all named parties to this case.

4. Each signatory hereto warrants and represents:

- (a) he or she has authority to bind the parties for whom that signatory acts.
- (b) the claims, suits, rights and/or interests which are the subject matter hereto are owned by the party asserting same and have not been assigned, transferred, or sold and are free of encumbrance.

5. The parties agree to cooperate with each other in the drafting and execution of such additional documents as are reasonably requested or required to implement the terms and spirit of this agreement.

6. **This agreement is made and performable in St. Louis County, Missouri, and shall be construed in accordance with the laws of the State of Missouri.**

7. Each signatory to this settlement has entered into same freely and without duress after having consulted with professionals of his or her choice. Each party hereto has been advised by the mediator that the mediator is not the attorney for any party and that each party should have this agreement reviewed by that party's attorney prior to executing same.

*(Signature block begins on next page)*

**EXHIBIT 1**  
**TO SETTLEMENT TERM SHEET**

## **Motion to Automate the Clerk Acceptance Queue**

The clerk acceptance process (i.e., SMC Case Import) for eFiling documents will be eliminated and replaced with an automated process. The system will be programmed and configured to automatically file in Show-Me Courts all submissions upon receipt. Elimination of the clerk acceptance process will also eliminate the following functionality in the eFiling system or in Show-Me Courts:

- The eFiling system will not have the capability to recall filings
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Prior to the eFiling submission being filed in Show-Me Courts, the eFiling system (which includes automated interfaces) will validate all required data elements needed to process the filing. In the event required information is not included, the system will advise the filer to provide the required information for the submission to be filed into Show-Me Courts. At a minimum, the automated process will perform the following as appropriate:

- Create a case as filed and establish the case security as defined by State Judicial Records Committee and be assigned a case number
- Subsequent filings will be filed on the case according to the case selected and document type chosen by the filer. The associated document(s) will be assigned the document security level as defined by the State Judicial Records Committee
- The system will log all automated processing to be viewable by court staff and will allow additional court processing

The Case Management Oversight Team (CMOT) shall prioritize this development effort into their schedule as a high priority, beginning with civil case initiation. All other filing types can be scheduled for development and prioritized as CMOT determines appropriate.

This functionality shall be utilized by all court locations and will be deployed statewide as determined by the Implementation Planning Task Team (IPTT).

The Supreme Court and MCA shall be kept advised as progress on this effort is made.

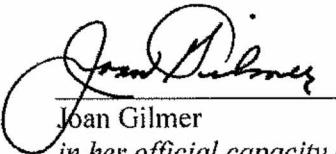
DATED: February 6, 2024

Plaintiff

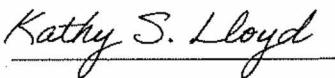


William Girdner  
*Publisher, Courthouse News Service*

Defendants

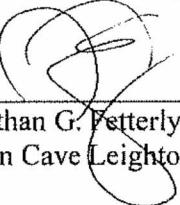


Joan Gilmer  
*in her official capacity as Clerk of the  
Circuit Court of St. Louis County, Missouri*



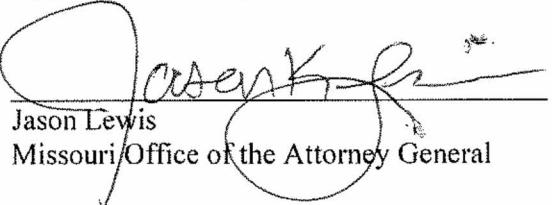
Kathy Lloyd  
*in her official capacity as State Courts  
Administrator for the Missouri Office of  
State Courts Administrator*

Approved: Attorney for Plaintiff



Jonathan G. Fetterly  
Bryan Cave Leighton Paisner LLP

Approved: Attorney for Defendants



Jason Lewis  
Missouri Office of the Attorney General

# Exhibit 4

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF TEXAS  
SHERMAN DIVISION

COURTHOUSE NEWS SERVICE,	§	
<i>Plaintiff</i>	§	
	§	CIVIL ACTION NO. 4:24-cv-00368
v.	§	
	§	
	§	
ANNE LORENTZEN, in her Official	§	
Capacity as Nueces County District Clerk,	§	
et. al.	§	
<i>Defendants</i>	§	

**NOTICE OF DISMISSAL WITHOUT PREJUDICE**

TO THE HONORABLE UNITED STATES DISTRICT COURT:

NOW COMES Plaintiff Courthouse News Service (hereinafter “Plaintiff”) in the above-numbered and styled cause, filing this *Notice of Dismissal* of suit against Defendant Anne Lorentzen, in her official capacity as Nueces County District Clerk (hereinafter “Defendant Lorentzen”), and in support thereof, respectfully shows:

1. Plaintiff by counsel, pursuant to Rule 41(a)(1)(A)(i) of the Federal Rules of Civil Procedure, give notice that the above action against Defendant Lorentzen be and is voluntarily dismissed, with prejudice.
2. All matters in controversy herein between Plaintiff and Defendant Lorentzen have been resolved, as Defendant Lorentzen has implemented the Press Review Tool to Plaintiff's satisfaction.
3. This case is not governed by any federal statute that requires a court order for dismissal of the case.
4. Each party shall be responsible for its own costs and attorneys' fees associated with this matter.

Date: October 23, 2024

Respectfully submitted,

**JACKSON WALKER L.L.P.**

By: /s/ Matt Dow  
Matt Dow  
Attorney-In-Charge  
Texas Bar No. 06066500  
[mdow@jw.com](mailto:mdow@jw.com)  
100 Congress Avenue, Suite 1100  
Austin, Texas 78701  
Telephone: (512) 236-2000  
Facsimile: (512) 236-2002

John K. Edwards  
Texas Bar No. 24002040  
[jedwards@jw.com](mailto:jedwards@jw.com)  
1401 McKinney, Suite 1900  
Houston, Texas 77010  
Telephone: (713) 752-4200  
Facsimile: (713) 752-4221

ATTORNEYS FOR PLAINTIFF  
COURTHOUSE NEWS SERVICE

**CERTIFICATE OF SERVICE**

I hereby certify that service of the foregoing document will be accomplished through the notice of electronic filing in accordance with the Federal Rules of Civil Procedure on this the 23<sup>rd</sup> day of October, 2024.

/s/ Matt Dow  
Matt Dow

**CERTIFICATE OF CONFERENCE**

I certify that I conferred with counsel for Defendant Lorentzen via email regarding this Notice. On October 23, 2024 counsel for Plaintiff confirmed that Plaintiff does not oppose the relief requested herein.

*/s/ Matt Dow*

Matt Dow

# Exhibit 5

**IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF SOUTH DAKOTA  
SOUTHERN DIVISION**

---

COURTHOUSE NEWS SERVICE,

Plaintiff,

v.

Case No: 4:24-cv-04051-LLP

GREG SATTIZAHN, *in his official capacity as South Dakota State Court Administrator;*  
KARL THOENNES, *in his official capacity as the Circuit Court Administrator for Lincoln and Minnehaha Counties;* LIZ HASSETT, *in her official capacity as the Circuit Court Administrator for Pennington County,*

Defendants.

---

**NOTICE OF SETTLEMENT AND JOINT MOTION TO STAY**

Plaintiff, Courthouse News Services (“Courthouse News”) and Defendants Greg Sattizahn, in his official capacity as South Dakota State Court Administrator, Karl Thoennes, in his official capacity as the Circuit Court Administrator for Minnehaha and Lincoln County Circuit Courts, and Liz Hassett, in her official capacity as the Circuit Court Administrator for Pennington County Circuit Court (collectively “Defendants”), by and through their counsel, hereby notify the Court that the Parties have reached a settlement in the above-titled matter.

As set forth in further detail in the Parties’ written agreement, and without admitting liability for any claims asserted in the Complaint, Defendants, through the South Dakota State Court Administrator’s Office, have agreed to implement an online portal to provide registered users with on-receipt access to new non-confidential civil complaints filed with all South Dakota

circuit courts in all counties upon the complaints' receipt by the South Dakota courts via the statewide e-filing system. Defendants expect to implement this portal before July 2025. Once the portal is operational, Defendants will provide written notice to Plaintiff confirming the same. Within ten (10) days of receipt of Defendants' written notice as outlined in the Parties' agreement, Plaintiff will file a joint motion or stipulation for dismissal with prejudice.

The Parties hereby request that the Court stay this matter until July 1, 2025, to allow Defendants time to fully perform their duties as required under the Parties' written settlement agreement. If the Parties have not sought dismissal on or before July 1, 2025, the Parties will file a joint status report explaining why the matter has not been dismissed.

Dated: November 15, 2024.

Respectfully submitted,

By: /s/ Brendan V. Johnson  
Brendan V. Johnson [S.D. bar number 3263]  
ROBINS KAPLAN LLP  
150 E 4th Place, Suite 704  
Sioux Falls, SD 57104  
Tel. (605) 335-1300  
Fax (605) 740-7199  
BJohnson@RobinsKaplan.com

By: James E. Moore  
James E. Moore  
WOODS, FULLER, SHULTZ & SMITH P.C.  
P.O. Box 5027  
300 South Phillips Avenue, Suite 300  
Sioux Falls, SD 57117-5027  
Phone (605) 336-3890  
Fax (605) 339-3357  
Email: James.Moore@woodsfuller.com

Herbert R. Giorgio, Jr. (MO #58524)\*  
BRYAN CAVE LEIGHTON PAISNER LLP  
211 N. Broadway, Suite 3600  
St. Louis, MO 63102  
Tel. (314) 259-2000  
Fax (314) 259-2020  
herb.giorgio@bclplaw.com  
\*admission pro hac vice pending

*Attorneys for Defendants*

*Attorneys for Plaintiff*

# Exhibit 6

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF TEXAS  
SHERMAN DIVISION

COURTHOUSE NEWS SERVICE,	§	
<i>Plaintiff</i>	§	
	§	CIVIL ACTION NO. 4:24-cv-00368
v.	§	
	§	
	§	
JOANNA STATON, in her Official	§	
Capacity as Bell County District Clerk,	§	
et. al.	§	
<i>Defendants</i>	§	

**NOTICE OF DISMISSAL WITHOUT PREJUDICE**

TO THE HONORABLE UNITED STATES DISTRICT COURT:

NOW COMES Plaintiff Courthouse News Service (hereinafter "Plaintiff") in the above-numbered and styled cause, filing this *Notice of Dismissal* of suit against Defendant Stephnie Menke, in her official capacity as Potter County District Clerk (hereinafter "Defendant Menke"), and in support thereof, respectfully shows:

1. Plaintiff by counsel, pursuant to Rule 41(a)(1)(A)(i) of the Federal Rules of Civil Procedure, give notice that the above action against Defendant Menke be and is voluntarily dismissed, without prejudice.
2. All matters in controversy herein between Plaintiff and Defendant Menke have been resolved, as Defendant Menke has implemented the Press Review Tool.
3. This case is not governed by any federal statute that requires a court order for dismissal of the case.
4. Each party shall be responsible for its own costs and attorneys' fees associated with this matter.

Date: December 2, 2024

Respectfully submitted,

**JACKSON WALKER L.L.P.**

By: /s/ Matt Dow

Matt Dow  
Attorney-In-Charge  
Texas Bar No. 06066500  
[mdow@jw.com](mailto:mdow@jw.com)  
100 Congress Avenue, Suite 1100  
Austin, Texas 78701  
Telephone: (512) 236-2000  
Facsimile: (512) 236-2002

John K. Edwards  
Texas Bar No. 24002040  
[jedwards@jw.com](mailto:jedwards@jw.com)  
1401 McKinney, Suite 1900  
Houston, Texas 77010  
Telephone: (713) 752-4200  
Facsimile: (713) 752-4221

ATTORNEYS FOR PLAINTIFF  
COURTHOUSE NEWS SERVICE

**CERTIFICATE OF SERVICE**

I hereby certify that service of the foregoing document will be accomplished through the notice of electronic filing in accordance with the Federal Rules of Civil Procedure on this the 2<sup>nd</sup> day of December, 2024.

/s/ Matt Dow  
Matt Dow

**CERTIFICATE OF CONFERENCE**

I certify that I conferred with counsel for Defendant Menke via email regarding this Notice.

On December 2, 2024 counsel for Plaintiff confirmed that Plaintiff does not oppose the relief requested herein.

*/s/ Matt Dow*

Matt Dow

# Exhibit 7

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF TEXAS  
SHERMAN DIVISION

COURTHOUSE NEWS SERVICE,	§	
<i>Plaintiff</i>	§	
	§	CIVIL ACTION NO. 4:24-cv-00368
v.	§	
	§	
	§	
JOANNA STATON, in her Official	§	
Capacity as Bell County District Clerk,	§	
et. al.	§	
<i>Defendants</i>	§	

**NOTICE OF DISMISSAL WITHOUT PREJUDICE**

TO THE HONORABLE UNITED STATES DISTRICT COURT:

NOW COMES Plaintiff Courthouse News Service (hereinafter "Plaintiff") in the above-numbered and styled cause, filing this *Notice of Dismissal* of suit against Defendant Gloria A. Martinez, in her official capacity as Bexar County District Clerk (hereinafter "Defendant Martinez"), and in support thereof, respectfully shows:

1. Plaintiff by counsel, pursuant to Rule 41(a)(1)(A)(i) of the Federal Rules of Civil Procedure, give notice that the above action against Defendant Martinez be and is voluntarily dismissed, without prejudice.
2. All matters in controversy herein between Plaintiff and Defendant Martinez have been resolved, as Defendant Martinez has implemented the Press Review Tool.
3. This case is not governed by any federal statute that requires a court order for dismissal of the case.
4. Each party shall be responsible for its own costs and attorneys' fees associated with this matter.

Date: January 7, 2025

Respectfully submitted,

**JACKSON WALKER L.L.P.**

By: /s/ Matt Dow

Matt Dow  
Attorney-In-Charge  
Texas Bar No. 06066500  
[mdow@jw.com](mailto:mdow@jw.com)  
100 Congress Avenue, Suite 1100  
Austin, Texas 78701  
Telephone: (512) 236-2000  
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Houston, Texas 77010  
Telephone: (713) 752-4200  
Facsimile: (713) 752-4221

ATTORNEYS FOR PLAINTIFF  
COURTHOUSE NEWS SERVICE

**CERTIFICATE OF SERVICE**

I hereby certify that service of the foregoing document will be accomplished through the notice of electronic filing in accordance with the Federal Rules of Civil Procedure on this the 7<sup>th</sup> day of January, 2025.

/s/ Matt Dow  
Matt Dow

**CERTIFICATE OF CONFERENCE**

I certify that I conferred with counsel for Defendant Martinez via email regarding this Notice. On January 7, 2025 counsel for Plaintiff confirmed that Plaintiff does not oppose the relief requested herein.

*/s/ Matt Dow*

Matt Dow

# Exhibit 8

**IN THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF MINNESOTA**

Courthouse News Service,

Court File No. 23-cv-02198 (DWF-DJF)

Plaintiff,

v.

Jeff Shorba, et al.,

**JOINT NOTICE OF SETTLEMENT  
AND MOTION TO VACATE  
SCHEDULING ORDER DATES**

Defendants.

**NOTICE OF SETTLEMENT**

Plaintiff Courthouse News Service (“Courthouse News”) and Defendants Jeff Shorba, in his official capacity as Minnesota State Court Administrator, Sara Gonsalves, in her official capacity as the District Administrator for the Fourth Judicial District, and Heather Kendall, in her official capacity as District Administrator for the Second Judicial District (“Defendants”) (collectively, the “Parties”), hereby notify the Court that the Parties have reached a settlement under which dismissal of this case is conditioned upon Defendants’ development and implementation of an online solution (“Solution”) that will provide registered users with on-receipt access to newly submitted non-confidential civil complaints filed with all Minnesota district courts upon their receipt by the Minnesota courts e-filing system.

Pursuant to the terms of the Parties’ agreement, the Solution shall be implemented by December 31, 2025. Further, Courthouse News will file a joint motion for dismissal with prejudice of this action in its entirety within 10 days of receiving notice from

Defendants that the Solution is operational. Accordingly, the Parties anticipate filing the joint motion for dismissal no later than January 10, 2026.

To allow for completion of the settlement terms, the Parties respectfully request that the Court vacate all case deadlines, including the dates for discovery cut-off, dispositive motion filing cut-off, and trial. The Parties further request that the Court issue an order requiring the Parties to file either a joint motion for dismissal by January 10, 2026, or alternatively, if the action cannot be dismissed at that time, a status report advising the Court as to the status of the settlement and dismissal.

Dated: March 28, 2025

Respectfully submitted,

BRYAN CAVE LEIGHTON PAISNER LLP

/s/ Jonathan G. Fetterly

Herbert R. Giorgio, Jr. (MO #58524)\*  
Jonathan G. Fetterly (CA #228612)\*  
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ATTORNEYS FOR PLAINTIFF

KEITH ELLISON

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/s/ Joseph Weiner

JOSEPH WEINER  
Assistant Attorney General  
Atty. Reg. No. 0389181

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St. Paul, Minnesota 55101-2131  
(651) 757-1463 (Voice)  
(651) 297-1235 (Fax)  
joseph.weiner@ag.state.mn.us

ATTORNEYS FOR DEFENDANTS

# Exhibit 9

Court Technology - Idaho Supreme Court

annualreport.isc.idaho.gov/court-technology/

viDesktop - Projects

All Bookmarks

(208) 334-2210 suggestions@idcourts.net

**About Us** Court Programs Court Data Community Resources

**ABOUT US**

# Court Technology

**Status of the Fund**

The Idaho Supreme Court's technology system is primarily supported through the Court Technology Fund (Fund), a dedicated fund established by Idaho Code 1-1623 with 93% of its revenue provided through legislatively established fees imposed in both criminal and civil court cases.

Over the last decade, the Fund's revenue has significantly decreased due to a general decline in court filings and related fees. To address funding concerns and stabilize the Fund, the Legislature approved \$8.4 million in ongoing funding for FY 2025. This included the transfer of 52.75 FTPs into the state general fund and \$1.98 million for software licensing fees.

This support has been essential in stabilizing the Fund and replenishing cash reserves needed for future years. In FY 2025, the Fund's expenditures are budgeted at \$6.0 million, a decrease of 31% from prior year actuals. Fund revenue is projected to be \$9.1 million, realizing a net cash balance of \$3.1 million which will ensure continuity of statewide court technology over the next several years. This is important as the American Relief Plan Act (ARPA) funding expires and certain expenditures are absorbed in the Fund.

**Benefits of Court Technology**

Programs and projects through the Court Technology Fund aid with court management, secure and efficient handling of court information, and access to court records.

This funding supports everyday operations at local courts by providing statewide case management systems, digital recordings for official court proceedings, videoconferencing systems, computer equipment, network infrastructure, credit card processing for court fine and fee payments, and information security systems. The Fund supports network connectivity for essential court functions and pays for the computers, printers and other devices used by court staff across the state. The Fund supports the work of hundreds of judges, court clerks, county attorneys, and thousands of users of the online court records system – all constantly working to fulfill the constitutional promises of the third branch of government.

Cybersecurity is of increasing importance to a modern court system. For the first nine months of 2024, software and monitoring services that are supported through the Fund blocked over 584,000 email phishing attempts, 689,000 attempts to breach computers networks, and 4.87 million attempts to breach websites managed by Idaho's Judicial Branch.

## Enhancements

To support cybersecurity, stabilize infrastructure, and to support the Idaho Supreme Court's constitutional obligation to manage court records, the Judicial Branch is in the midst of transitioning court software and services to one cohesive, cloud-based system statewide. Previous allocations of ARPA funds have helped make possible a project scope that could not have been done through the Court Technology Fund alone.

The Judicial Branch has made good progress on its commitments in this project. In May 2024, court staff migrated Idaho's electronic case management system from a local data center to a cloud-based solution. This involved successfully transferring data for 13.2 million court, supervisory and attorney cases; 44.5 million documents; 7.3 million hearings; 191.0 million docket entries; and software and profiles for 2,138 users of the system.

Judges, court clerks and other court personnel have begun moving to one consistent Microsoft 365 service for courts across the state. As of November 2024, 66% of court personnel had moved to the new service. At that time, 52% of local courthouses had internet connections installed to enable a statewide computer network for conducting court business. These totals were expected to rise further by January 2025.

ARPA funds earlier allowed the Judicial Branch to hire IT field service technicians in each of Idaho's seven judicial districts, supporting local county courts in addressing technology issues. The technician program completed its second year in October 2024 and has received strong positive feedback from county clerks, judges and court staff. The feedback supports making the technicians a permanent fixture in local support plans for court services after the ARPA funds end.

Access to court records and court information is improving with the launch of a new iCourt Portal. This is a multi-year, ongoing project. The first stage – to be released in early 2025 – focuses on access for attorneys to records and information in their own cases. Subsequent stages will address access to information for the public and for agencies connected to the justice system.



### Disclaimer

The information provided on this website is information only and is not legal advice. Even if you follow all instructions you are not guaranteed a favorable result. Please consult with a lawyer for legal advice or the court assistance office for help accessing the courts. On this site we include links to other websites for informational purposes only. We do not endorse and are not responsible for the content on external sites.

[Accessibility](#) [Privacy & Security](#) [Cybersecurity](#) [iCourt Portal: Search Your Records](#) [Idaho Guide & File](#)

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# Exhibit 10

Odyssey File & Serve

newmexico.tylertech.cloud/ofsweb

viDesktop - Projects

All Bookmarks

STATE OF NEW MEXICO

## Court Information

**Starting October 14, 2024,** attorneys must electronically submit subsequent filings in criminal cases in all magistrate courts statewide and the Bernalillo County Metropolitan Court. This is in accordance with Supreme Court Order No. S-1-AO-2024-00023.

In order to keep all File & Serve accounts current, your account will be disabled if you have not logged into File & Serve in the past ninety days. If you need access to an inactive account please contact Tyler Technologies at 1-800-297-5377 or email [efiling.Support@Tylertech.com](mailto:efiling.Support@Tylertech.com)

**Effective April 7, 2023:** all File & Serve users with Secured Odyssey Public Access (SOPA) accounts now have access to re:SearchNM with [the same login credentials](#).

### Actions

 Sign In

 Register

### Self Help

Need Help?  
[Web Training Sessions](#)  
[Training Videos](#)  
[User Guides](#)  
[Free Process Waiver Account Guide](#)

Share your screen with [GoToAssist](#)

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# Exhibit 11

Odyssey File & Serve

minnesota.tylertech.cloud/ofsweb

viDesktop - Projects

All Bookmarks

MINNESOTA JUDICIAL BRANCH

## Court Information

### Welcome to Minnesota HTML 5 eFiling Site

Notice: Pursuant to Minn. Gen. R. Prac. 14.03(g), all users need to follow the [Minnesota Registered User Electronic Filing Guide](#).

Restricted identifiers must be redacted from eFiled documents, including financial source documents. Use Forms 11.1 and 11.2 to file documents with restricted identifiers.

#### Actions

 Sign In

 Register

#### Self Help

[Need Help?](#)

[Web Training Sessions](#)

[Training Videos](#)

[User Guides](#)

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# Exhibit 12

eFile SD - Landing Page

efilesd.tylertech.cloud/OfsEfsp/ui/landing

viDesktop - Projects

All Bookmarks

eFile Heac eFileSD

# Welcome to eFileSD

[Sign into your account →](#)

Changes Document from HTML5 to EFSP

Click [HERE](#) for the latest updates

Attend a Training Webinar (1hr) register [here](#)

UJS Firm/Filer Instructions

Frequently Asked Questions

For assistance,  
email [UJSeSupport@ujs.state.sd.us](mailto:UJSeSupport@ujs.state.sd.us) 7:30 am to 5:00 PM

Clerk's Office Phone Numbers and County Codes

Email or Firm Change? Click [here](#) for instructions

Tyler's Firm Admin Guide

Tyler's Filer User Guide

Case Filing Statement - Latest Version

## Register for a Firm Account

Register for a Firm Account

Examples:

- All legal professionals including:
  - \* Solo Practitioners
  - \* Attorneys, paralegals, and staff at firms with multiple filers
- Note: Attorneys may be required to enter an attorney number. If you do not have an attorney number from this state, register as an individual.

[Register →](#)

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# Exhibit 13

Odyssey File & Serve    +

oregon.tylertech.cloud/OfsWeb/Home

viDesktop - Projects    All Bookmarks

 Oregon Judicial Department **File & Serve**

**Court Information**

Welcome to the OJD Circuit Court and Tax Court eFile Site

Attention all filers: eFiling Technical Support will be changing hours of operation from 5am-7pm PDT to 5am-5pm PDT beginning 3/26/2020

**IMPORTANT REMINDER:** The electronic filing system DOES NOT automatically serve opposing parties when you eFile a document with the court. You must take specific steps to ensure you are properly serving opposing parties. For details on how this works, consult the eService Quick Reference Guide and UTCR Chapter 21.100. The UTCR can be accessed here: [\[link\]](#)

**Actions**

 Sign In     Register

**Self Help**

Need Help? [Web Training Sessions](#) [Training Videos](#) [User Guides](#) [File and Serve Usage Agreement](#) [List of Case Categories, Case Types and Case Subtypes](#)

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# Exhibit 14

News Releases - KS Courts x

kscourts.gov/Newsroom/News-Releases/News/2025-News-Releases/Apr...

Find today's releases at new [Decisions Search](#)

Kansas Judicial Branch

About the Courts Cases & Decisions Rules & Orders eCourt Newsroom x

Home > Newsroom > 2025 News Releases > April

## New webpage gives access to new civil case filings in district courts

Published **04/10/2025**

TOPEKA—The Kansas court system has launched a new webpage that gives visitors access to new civil case filings before they are reviewed and accepted by the district court clerk, eliminating the wait time for attorneys, the public, and media who track new civil cases.

"Court modernization is a continuous process to improve how Kansas courts serve the people of Kansas, and the civil filing webpage is a great example," said Chief Justice Marla Luckert. "People who watch for new civil cases can use it to track when cases are filed, even while the filings are waiting to be processed by the court clerk."

Attorneys have been required to electronically file court documents since 2018. All electronically filed documents enter a queue to be processed by the court clerk, including documents creating new civil cases.

"If a new civil case is efiled Friday afternoon, the court clerk may not process it until Monday morning," Luckert said. "The new civil filing webpage makes that information available sooner to people who track new civil cases, with the understanding that a case is not created until the filings are accepted by the clerk."

#### Kansas Civil Filings webpage

The [Kansas Civil Filings webpage](#) hosts documents after they are submitted, unless they are designated sealed. To designate a case or document as sealed, a filer must submit a motion to seal at the same time they submit the document to meet requirements in Supreme Court Rule 23.

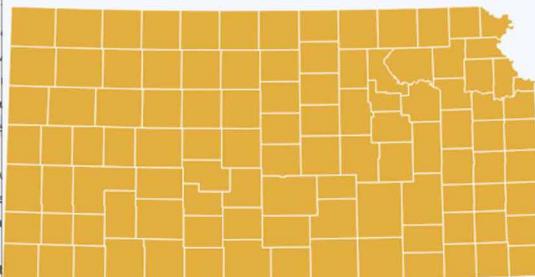
#### Filings are not court records until accepted by clerk

Documents on the Kansas Civil Filings webpage are not court records until they are reviewed and accepted by the court clerk.

After the court clerk confirms a filing follows applicable rules, it is accepted and becomes a court record. Public court records are on the [Kansas District Court Public Access Portal](#).

#### Documents available for three days

Documents remain on the Kansas Civil Filings webpage for three days, unless they are rejected by the court clerk under provisions in [Supreme Court Rule 23\(c\)](#).



#### Find a District Court

Search by county or district



#### Links

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COVID-19 Response

#### Policies

ADA Compliance

Terms & Conditions

Privacy

Non-Discrimination

Language Access Plan

#### Judicial Center Hours & Holidays

Monday–Friday  
8 a.m. to 5 p.m.

Memorial Day—  
Monday, May 26, 2025

All Holidays

#### Kansas Judicial Branch

301 SW 10th Avenue  
Topeka Kansas 66612-1507

[Staff Login](#)



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# Exhibit 15

Auto Create Case

courts.mo.gov/page.jsp?id=90277

MISSOURI COURTS  
Judicial Branch of Government

Search

About the Courts Court Forms Jurors News & Media Pending Cases & Decisions Rules & Resources

## Auto Create Case

Starting in Fall 2024

### Implementation Schedule

### Auto Create Case



Since October 2024, the Missouri judiciary has been rolling out a new feature designed to give attorneys and the public faster access to new civil cases. Called "Auto Create Case," the new feature was in planning and development for more than a year before its launch.

**How does Auto Create Case work?**

This new feature automates the process of electronically accepting new petitions filed in certain civil case types, eliminating both the clerk queue and the wait. It also makes new cases available automatically to continue filing documents or beginning other time-sensitive work. It also makes the new case available automatically for the public to view.

Nothing new is required of attorneys. Just go through the process to initiate a new civil case as you always have done. Once you click the "submit" button, the system automatically creates a new case, accepts your petition and gives you a case number.

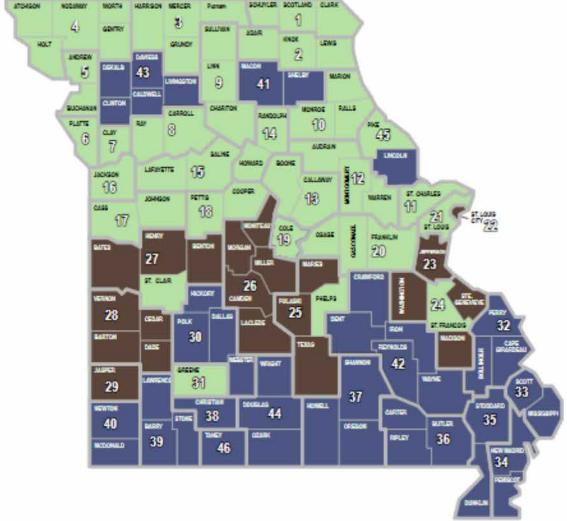
**Caution: Please do not "submit" without being sure you are filing what you want – and in the correct division.** Because this new feature eliminates the queue, you no longer will be able to recall a document, either from the system itself or by calling and asking for help from the local circuit clerk staff. Once you submit the new filing, it will be accepted as filed. If you make a mistake, you will need to take appropriate corrective actions, including dismissing or amending the case.

**Where can I learn more?**

Use the map and case type tools below to learn more about when you should expect to start using the new Auto Create Case feature.

[Jump to Case Types Being Implemented](#)

**County and Circuit Court Map**



The map shows the state of Missouri with county boundaries. Each county is labeled with a number representing its circuit court. The counties are color-coded based on the implementation schedule:

- Green (Implemented):** Buchanan, Platte, Clay, Jackson, Cass, Marion, Cedar, Dallas, Lawrence, Johnson, Franklin, Cooper, Marion, Linn, Cooper, Johnson, Carroll, Chariton, Linn, Macon, Marion, Monroe, Perry, Franklin, St. Charles, St. Louis City, St. Louis County, St. Louis County (2), St. Louis County (3), St. Louis County (4), St. Louis County (5), St. Louis County (6), St. Louis County (7), St. Louis County (8), St. Louis County (9), St. Louis County (10), St. Louis County (11), St. Louis County (12), St. Louis County (13), St. Louis County (14), St. Louis County (15), St. Louis County (16), St. Louis County (17), St. Louis County (18), St. Louis County (19), St. Louis County (20), St. Louis County (21), St. Louis County (22), St. Louis County (23), St. Louis County (24), St. Louis County (25), St. Louis County (26), St. Louis County (27), St. Louis County (28), St. Louis County (29), St. Louis County (30), St. Louis County (31), St. Louis County (32), St. Louis County (33), St. Louis County (34), St. Louis County (35), St. Louis County (36), St. Louis County (37), St. Louis County (38), St. Louis County (39), St. Louis County (40), St. Louis County (41), St. Louis County (42), St. Louis County (43), St. Louis County (44), St. Louis County (45), St. Louis County (46).
- Blue (Scheduled):** St. Louis County (1), St. Louis County (2), St. Louis County (3), St. Louis County (4), St. Louis County (5), St. Louis County (6), St. Louis County (7), St. Louis County (8), St. Louis County (9), St. Louis County (10), St. Louis County (11), St. Louis County (12), St. Louis County (13), St. Louis County (14), St. Louis County (15), St. Louis County (16), St. Louis County (17), St. Louis County (18), St. Louis County (19), St. Louis County (20), St. Louis County (21), St. Louis County (22), St. Louis County (23), St. Louis County (24), St. Louis County (25), St. Louis County (26), St. Louis County (27), St. Louis County (28), St. Louis County (29), St. Louis County (30), St. Louis County (31), St. Louis County (32), St. Louis County (33), St. Louis County (34), St. Louis County (35), St. Louis County (36), St. Louis County (37), St. Louis County (38), St. Louis County (39), St. Louis County (40), St. Louis County (41), St. Louis County (42), St. Louis County (43), St. Louis County (44), St. Louis County (45), St. Louis County (46).
- Dark Blue (Not Yet Implemented):** St. Louis County (1), St. Louis County (2), St. Louis County (3), St. Louis County (4), St. Louis County (5), St. Louis County (6), St. Louis County (7), St. Louis County (8), St. Louis County (9), St. Louis County (10), St. Louis County (11), St. Louis County (12), St. Louis County (13), St. Louis County (14), St. Louis County (15), St. Louis County (16), St. Louis County (17), St. Louis County (18), St. Louis County (19), St. Louis County (20), St. Louis County (21), St. Louis County (22), St. Louis County (23), St. Louis County (24), St. Louis County (25), St. Louis County (26), St. Louis County (27), St. Louis County (28), St. Louis County (29), St. Louis County (30), St. Louis County (31), St. Louis County (32), St. Louis County (33), St. Louis County (34), St. Louis County (35), St. Louis County (36), St. Louis County (37), St. Louis County (38), St. Louis County (39), St. Louis County (40), St. Louis County (41), St. Louis County (42), St. Louis County (43), St. Louis County (44), St. Louis County (45), St. Louis County (46).

**Auto Create Case Schedule**

<span style="color: green;">■</span> Implemented	<ul style="list-style-type: none"><li>Auto Create Case implemented for certain case types in this region</li></ul>
<span style="color: green;">■</span> Friday, October 18	<ul style="list-style-type: none"><li>St. Louis County</li></ul>
<span style="color: green;">■</span> Friday, November 22	<ul style="list-style-type: none"><li>Boone County</li><li>Chariton County</li><li>Greene County</li><li>Phelps County</li><li>Pike County</li><li>St. Charles County</li><li>St. Clair County</li><li>St. Francois County</li></ul>
<span style="color: green;">■</span> Friday, April 18	<ul style="list-style-type: none"><li>Remainder of circuits 1 through 10</li></ul>
<span style="color: green;">■</span> Friday, May 16	<ul style="list-style-type: none"><li>Remainder of circuits 12 through 20</li></ul>
<span style="color: darkblue;">■</span> Wednesday, June 18	<ul style="list-style-type: none"><li>Remainder of circuits 22 through 29</li></ul>
<span style="color: darkblue;">■</span> Friday, July 18	<ul style="list-style-type: none"><li>Remainder of circuits 30 through 46</li></ul>

(Map last updated 9 April 2025 to reflect the statewide implementation schedule.)

Case Types Being Implemented	
(all are for new cases in circuit division, unless otherwise noted)	
Category	Case Type
Administrative Review	<ul style="list-style-type: none"> <li>• Chapter 536 State Agency Review (IA - CC)</li> <li>• Other Administrative Review (IF - CC)</li> </ul>
Contracts	<ul style="list-style-type: none"> <li>• Breach of Contract (CA - CC)</li> <li>• Promissory Note (CB - CC)</li> <li>• Specific Performance (CC - CC)</li> <li>• Suit on Account (CD - CC)</li> <li>• Contract – Other (CE - CC)</li> </ul>
Extraordinary Remedy	<ul style="list-style-type: none"> <li>• Declaratory Judgment (EA - CC)</li> <li>• Habeas Corpus (EB - CC)</li> <li>• Injunction (EC - CC)</li> <li>• Temporary Restraining Order (EG - CC)</li> <li>• Other Extraordinary Remedy (ED - CC)</li> </ul>
Miscellaneous Civil	<ul style="list-style-type: none"> <li>• Contempt (XD - CC)</li> <li>• Other Miscellaneous Actions (X1 - CC)</li> </ul>
Torts	<ul style="list-style-type: none"> <li>• Asbestos (TA - CC)</li> <li>• Employment Discrimination (TJ - CC)</li> <li>• Personal Injury – Federal Employee Liability Act (TB - CC)</li> <li>• Personal Injury – Malpractice (TC - CC)</li> <li>• Personal Injury – Product Liability (TD - CC)</li> <li>• Personal Injury – Vehicular (TE - CC)</li> <li>• Personal Injury – Other (TF - CC)</li> <li>• Property Damage (TG - CC)</li> <li>• Public Accommodation (TK - CC)</li> <li>• Wrongful Death (TH - CC)</li> <li>• Other Tort (TI - CC)</li> </ul>

Associate Division, Contracts	<ul style="list-style-type: none"><li>• Contract/Account – Bulk (CR - AC)</li></ul>
Associate Division, Real Estate	<ul style="list-style-type: none"><li>• Landlord Actions – Bulk (R4 - AC)</li></ul>
Associate Division, Torts	<ul style="list-style-type: none"><li>• Tort Damages – Bulk (TZ - AC)</li></ul>

Find a Court/Person

Search a Location

City  Zip  Find

or

County/Court  Find

Find Judicial Personnel

First  Last  Find

or

Position  Find

Case.net [Newsroom](#)  
[eFiling](#) [Missouri Statutes](#)  
[Make a Payment](#) [Representing Yourself](#)

# Exhibit 16

Iowa Courts Online Search - Sel
Alternate Filings

[viDesktop - Projects](#)
[All Bookmarks](#)

iowacourts.state.ia.us/ESAWebApp/AlternateFiling

Iowa Courts Online  
Electronic Docket Record Search

Trial Court

[Help](#)  
[Home](#)  
[New Search](#)

## New Pre-Processed Civil Petitions

This site provides public access to certain electronically filed civil petitions and attachments that initiate a case. The site includes only certain case types. It also does not include documents that the filer designates as confidential.

Please note that these filings have not yet been processed by the clerk's office, and may later be returned to the filer for various reasons. Judicial Branch Information Technology is not able to control how filers submit their documents. Filers are responsible for complying with applicable rules, including Chapter 16, the Iowa Rules of Electronic Procedure, and its rules on personal privacy protection.

Check Iowa Courts Online Search for information on processed case documents.

County:

CN=John Q Public,O=JUDICIAL

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# Exhibit 17

1 UNITED STATES DISTRICT COURT  
2 SOUTHERN DISTRICT OF NEW YORK  
3 -----x

3 COURTHOUSE NEWS SERVICE,

4 Plaintiff,

5 v.

16 Civ. 8742 (ER)

6 MILTON TINGLING,

7 Argument  
8 -----x

Defendant.

9 New York, N.Y.  
10 December 16, 2016  
11 3:00 p.m.  
12

13 Before:

14 HON. EDGARDO RAMOS

15 District Judge  
16

17 APPEARANCES  
18

19 BRYAN CAVE LLP  
20 BY: WILLIAM J. HIBSHER  
21 JACQUELYN N. SCHELL  
22 DANIEL H. LEWKOWICZ  
23

24 LEE A. ADLERSTEIN  
25 Attorney for Defendant  
26

1 (Case called)

2 THE COURT: Good afternoon. Everyone can be seated.

3 This matter is on for a show cause hearing for  
4 preliminary injunction brought by Courthouse News Service  
5 seeking to enjoin the clerk of the court of the New York State  
6 Supreme Court, New York County, from essentially withholding  
7 newly filed complaints while certain administrative tasks are  
8 conducted.

9 We will begin with you, Mr. Hibsher. You can remain  
10 seated if you wish. If you have a microphone, speak directly  
11 into the microphone. Or you can stand, as you wish.

12 MR. HIBSHER: Thank you, your Honor. Your Honor,  
13 Courthouse News Service reports on civil cases filed in federal  
14 and state courts throughout the country. With the Court's  
15 permission, I would like to reserve some rebuttal time for  
16 after my adversary speaks.

17 THE COURT: Sure.

18 MR. HIBSHER: Thank you.

19 Until the advent of electronic filing in the New York  
20 State courts, CNS had access to nearly all civil complaints by  
21 the end of each day on which they were filed. But with  
22 e-filing, perhaps counterintuitively, there are now substantial  
23 delays in access to newly filed cases in New York supreme. New  
24 York supreme is one of the country's most prolific and most  
25 important courts. On average, CNS sees less than two-thirds of

1 the cases filed. One out of three cases filed each day are  
2 withheld from CNS and from the public. Often the delay is  
3 greater than one day.

4 THE COURT: Is it ever greater than one day if it's a  
5 regular workday, not a weekend or a holiday?

6 MR. HIBSHER: Yes, your Honor. The sampling that we  
7 provided in both the complaint and in the Angione affidavits  
8 lists the numbers of complaints that are produced on the same  
9 day. Then there is a second column in paragraph 24 of the  
10 Angione affidavit which says one-day delay, and then a third  
11 column which says third-day delay.

12 For example, on January 12th, 2016, which was a  
13 Tuesday, 58 percent of the cases were made available to the  
14 public and the press on the same day but 42 percent of those  
15 Tuesday cases were not. The sampling that we provided shows a  
16 number of instances in which weekday filings were not made  
17 available on the same day.

18 THE COURT: I asked whether it took more than a day.  
19 Using that example that you just provided, were there any cases  
20 that were withheld until the Thursday, say?

21 MR. HIBSHER: I think the several-day delays occurred  
22 on weekends and/or holidays joined by weekends. Usually, it's  
23 a next-day filing. As you know, this is a sampling. We did  
24 not go through every single filing comprehensively. Here we  
25 are on January 22nd. 69 cases were filed. That must have been

1 a Friday, your Honor.

2 I can go through the data and supplement my remarks  
3 with a response to that question, but as I stand here, I don't  
4 know for sure whether the delays in filings on nonweekend and  
5 holiday days were greater than one day.

6 THE COURT: That is my understanding. If that is the  
7 case, you're getting every complaint within 24 hours, say?

8 MR. HIBSHER: Cases are filed in the morning. I think  
9 it would be better to say that we are getting cases filed on  
10 non-Friday weekdays that do not precede a holiday by the end of  
11 business the next day. It may not be 24 hours. It may be 30  
12 hours or more. I'm splitting hairs, but I want to be clear  
13 about what the delay is.

14 The delay is important. It may not seem like a major  
15 delay, but access to judicial documents is essential to public  
16 understanding the court process. This is a concept that has  
17 been developed by a number of cases, beginning in 1980 with the  
18 Supreme Court's Richmond News and culminating with the  
19 Bernstein decision in the Second Circuit this year, which made  
20 clear that complaints are entitled to constitutional access  
21 under the First Amendment.

22 Despite the nature of the delay, it is well known that  
23 news quickly goes stale. It is the function of the press to  
24 report on news promptly largely because the news worthiness of  
25 a story is often fleeting. The loss of a First Amendment right

1 of access to court documents, which we think Bernstein clearly  
2 establishes here, even for minimal periods, constitutes  
3 irreparable injury under the First Amendment.

4 Those lines are not just my words. Those lines are  
5 taken from the Supreme Court and the Second Circuit cases,  
6 which we cited in our brief.

7 THE COURT: Is there authority within the Second  
8 Circuit that defines how quickly access has to be provided?

9 MR. HIBSHER: Lugosch in the Second Circuit referred  
10 to immediate access. Bernstein quotes Lugosch and says once a  
11 First Amendment right of access attaches, the access must be  
12 immediate. The Supreme Court uses the word "immediate." Fresh  
13 Grove in the Seventh Circuit, one of the leading cases in this  
14 area, uses the words "immediate" and "contemporaneous."

15 There are no cases in the Second Circuit which parse  
16 this particular factual issue, but Bernstein makes clear that a  
17 complaint is entitled to First Amendment protection. All of  
18 the cases dealing with First Amendment access, whether they  
19 arise in connection with sealing or with limited access to  
20 certain kinds of judicial proceedings, all talk about the First  
21 Amendment right of access being one that is immediate.

22 When we are talking about the media and the fleeting  
23 nature of the news, and particularly when we are in a setting  
24 like New York City, which is the media capital, and a court  
25 like the supreme court in New York County, where so many of the

1 cases are of incredible importance, a delay of one day is  
2 really a news cycle.

3 We put into our moving papers three newsworthy  
4 examples of cases which were filed on one day. Trump v.  
5 Univision was one. The filing attorney received a received  
6 stamp from the system that receives electronically filed  
7 documents, and within an hour or two a page 6 online New York  
8 Post had a story of Trump suing Univision for its cancellation  
9 of the of the Miss Universe pageant. The Courthouse News  
10 Service and the public did not see that case for 22 hours.

11 THE COURT: You just said the New York Post ran the  
12 story.

13 MR. HIBSHER: It did.

14 THE COURT: So the public therefore had access to the  
15 story.

16 MR. HIBSHER: The public that reads New York Post had  
17 it. But the single media outlet was fed that unprocessed and  
18 unofficial copy of the complaint. We have copies of it in our  
19 reply declarations which show the copy that the lawyer who  
20 filed it received on the day it was filed as well as the  
21 official copy 22 hours later the next day.

22 The lawyer who filed that complaint undoubtedly fed  
23 that complaint to the media outlet of his or her choice. Did  
24 it become public after the lawyer did that? Perhaps. But  
25 Courthouse News Service, which has hundreds of subscribers,

1 many of which are media outlets, did not have that case  
2 available and was questioned by many of its subscribers as to  
3 why it did not.

4 THE COURT: Why is that of First Amendment  
5 significance? I understand that if the complaint had not been  
6 made available at all. But the fact that a newspaper had it  
7 and made it available immediately, doesn't that assuage the  
8 concern that the public not have access to it?

9 MR. HIBSHER: On the contrary. The fact that a  
10 litigant or a lawyer can feed a filed complaint, which is a  
11 judicial document and to which he has received a received  
12 stamped from the court, can feed that document to a media  
13 outlet of choice is a kind of unevenhandedness that I believe  
14 the First Amendment seeks to eliminate.

15 THE COURT: Do you think that the First Amendment  
16 seeks to create a level playing field for newspapers, radio  
17 stations, news outlets, etc.?

18 MR. HIBSHER: I think the law considers the press to  
19 be a surrogate for the public. It doesn't discriminate. It  
20 considers the press in general to be a surrogate for the  
21 public, and I think there is an assumption that the press will  
22 be treated evenhandedly. I have not seen a case which parses  
23 this particular issue out.

24 THE COURT: I asked the series of questions because  
25 you appear to base your argument at least in part on the fact

1 that Courthouse News Service is being harmed. But it will  
2 always be the case that a litigant will or may favor one media  
3 outlet or another. There is certainly nothing that courts can  
4 do about that, whether you are getting immediate access or not.  
5 For example, a litigant can give a draft of a complaint that is  
6 going to be filed to a favored reporter.

7 MR. HIBSHER: This is true. The difference, however,  
8 is this when a litigant gives a draft of a complaint, whether  
9 it is to encourage settlement or for any other reason, that  
10 litigant is giving an unofficial copy of the complaint. The  
11 litigant does not have the protection of the privilege that one  
12 gets when one has filed information in a publicly filed  
13 complaint. The recipient has no certainty that the complaint  
14 will ever be filed. And that is a process that we have seen  
15 since litigation began. Drafts of complaints are exchanged for  
16 all sorts of reasons.

17 When it is an official court document -- Bernstein  
18 makes this very clear -- a First Amendment right attaches at  
19 the moment that it becomes an official court document. Cases  
20 that we cite in our brief are really eloquent in talking about  
21 the press's role in informing the public and particularly  
22 informing the public on the institution of the judiciary.

23 The news cycle is fleeting. When there is a delay of  
24 one day or when a litigant is allowed to provide a copy of an  
25 official court document that he has received a stamp on but the

1 public has not yet seen to a particular news outlet, we believe  
2 that creates a First Amendment violation.

3 THE COURT: Why are you here alone? Why is CNS here  
4 alone?

5 MR. HIBSHER: Your Honor, we have litigated this issue  
6 in several federal courts around the country. We talked in our  
7 papers about the Central District of California case called  
8 Planet, a Southern District of Texas case as well. In some of  
9 those cases amici have come in that have been representatives  
10 of the press. The Planet case went to the Ninth Circuit two  
11 times. And there were numerous representatives of news  
12 organizations that joined those cases.

13 At this stage, particularly in the preliminary stage,  
14 we did not reach out to news organizations to try to solicit  
15 that interest. We were hopeful that the issues that we  
16 articulate in this case would be resolved amicably. We talk  
17 about our efforts to do that in our papers, and we continue to  
18 be hopeful that that is a possibility.

19 THE COURT: You say preliminary. Certainly it is  
20 preliminary at least at the stage of this litigation. But the  
21 papers that you submitted indicate that you have been trying to  
22 get the clerk to provide you with this access going back to at  
23 least I think it was July of last year.

24 MR. HIBSHER: Correct.

25 THE COURT: Were any efforts made to bring in fellow

1 newspaper --

2 MR. HIBSHER: No, your Honor, we have not made an  
3 effort in this jurisdiction toward that end. It is possible,  
4 if this case continues, that this will be an issue that we will  
5 certainly make other media aware of. That may follow. But we  
6 have not made that effort, we have not been turned down. That  
7 is the status on that one.

8 THE COURT: You provide in your papers comparisons of  
9 what other courts do, including this court and other states  
10 around the country. Can you give me a rundown, one or two, of  
11 what the other New York City counties do.

12 MR. HIBSHER: All the counties in New York City follow  
13 the processing rules that are followed here. By "here" I mean  
14 New York supreme. This is a statewide issue. The numerosity  
15 of filings and the importance of filings in New York County far  
16 outweigh any of the other counties in New York State.

17 THE COURT: If I issue the injunction that you  
18 request, who will it affect? What courts will it affect?

19 MR. HIBSHER: It will affect New York supreme court,  
20 your Honor, and it will affect the clerk of New York County.

21 THE COURT: All right.

22 MR. HIBSHER: Your Honor, the defendant in their  
23 responding papers does not deny that his administrative  
24 processing causes delays, nor does he take issue with the  
25 sampling data that we included in our moving papers, though he

1 characterizes it as misleading.

2 THE COURT: And exaggerated.

3 MR. HIBSHER: And exaggerated. He talks about the  
4 numbers of weekend filings that are included in our sampling.  
5 We believe that once the court allows electronic filings after  
6 hours and on weekends and once the filings that occur during  
7 those times become official court records, as they do  
8 instantaneously when they receive a received stamp and the  
9 statute of limitations is tolled under the law, that we have a  
10 right to see those documents. In the end, relatively few cases  
11 are filed on the weekend. I think weekends and holidays only  
12 constitute about 3 percent of all of the cases filed.

13 THE COURT: If I read the papers correctly, the New  
14 York supreme court closes at 5:00.

15 MR. HIBSHER: Correct.

16 THE COURT: But you may still file complaints  
17 electronically after 5 o'clock.

18 MR. HIBSHER: 24-7, your Honor.

19 THE COURT: Including weekends?

20 MR. HIBSHER: Including weekends and holidays.

21 THE COURT: As I understand it, if you file  
22 electronically after 5:00 p.m. on a particular day, the  
23 complaint is deemed filed as of the following business day. Am  
24 I correct about that?

25 MR. HIBSHER: No, your Honor. It is deemed filed as

1 of the moment that you electronically file it.

2 THE COURT: What access do you want? If something is  
3 filed at 8 o'clock in the evening or on a Sunday morning, what  
4 are you looking for with respect to those filings?

5 MR. HIBSHER: We would like to see those complaints as  
6 we do in this courthouse and in the vast majority of federal  
7 courts where the complaints go on to PACER for the entire world  
8 to see.

9 The defendant is concerned about revealing complaints  
10 that may not have been processed because some of those  
11 complaints may have incorrect venues or they may be matrimonial  
12 actions that are filed in New York supreme improperly. Our  
13 response to that is that there are safeguards in place when you  
14 file electronically that alert the filer and there are laws in  
15 place that place the burden on the filer to redact personal  
16 information and to make certain that a matrimonial action is  
17 not filed.

18 What we are asking for here is not Internet  
19 instantaneous access. What we are asking for is timely access  
20 upon filing. Traditionally, the press room at New York supreme  
21 stays open long after the courthouse closes. There is a  
22 terminal in that press room. It is the very same terminal onto  
23 which cases, after they are processed, flow.

24 What we are asking the defendant to do is to make  
25 cases that are filed with the Court and are official court

1 documents available to the press and public upon receipt in a  
2 timely way. That is the injunction that the district court in  
3 Planet in the Central District of California issued.

4 In the Jackson case in the Southern District of Texas  
5 the court issued an injunction requiring the clerk to provide  
6 same-day access. In Planet the judge issued an injunction that  
7 required the court to provide timely access but precluded  
8 administrative processing before access and effectively  
9 provided same-day access. That is what we are seeking here.

10 THE COURT: I'm just trying to see what an injunction  
11 would look like. If something is filed on a Sunday morning --  
12 I know this building is open 24-7.

13 MR. HIBSHER: The press room in this building is open  
14 24-7.

15 THE COURT: What is the story across the street? Does  
16 the building shut down?

17 MR. HIBSHER: The building shuts down at 5:30, when  
18 the last security guard leaves. But people are allowed to  
19 remain in the supreme court building, and there is an exit  
20 which people who stay late use, including members of the press  
21 who are in the building before the closes and who stay late.

22 THE COURT: For a Sunday morning filing, Sunday  
23 morning electronic filing, are you requesting that the building  
24 be open for the press or remain open for the press?

25 MR. HIBSHER: Not necessarily. That filing can be

1 made available electronically, and it could be made available  
2 just to credentialed reporters.

3 THE COURT: Off-site, remotely?

4 MR. HIBSHER: Off-site. It could be done on-site.

5 But we are not asking the court to open its doors at 8 o'clock  
6 on Sunday.

7 THE COURT: Do you have that access now, remote  
8 access?

9 MR. HIBSHER: We have remote access to the official  
10 filings now on the New York State website where cases flow, and  
11 we have access in the press room to cases that are processed.  
12 What we would ask for is either on-site or remote access. It  
13 doesn't have to be made available to the public until the clerk  
14 of the court has an opportunity to do whatever processing it  
15 deems necessary, and those cases which have been filed with the  
16 court and are judicial documents would be made available to the  
17 press in that manner.

18 It is not exactly what you have in the Southern  
19 District, where cases flow immediately onto PACER for the world  
20 to see 24-7. We would be very content with something sub-  
21 stantially less than that. Our issue here is not that we put  
22 these cases on the Internet for the world to see.

23 The kinds of data that the clerk says in his papers he  
24 is concerned about catching, like improper venue cases stamped  
25 Kings County supreme and somehow the lawyer files it in New

1 York supreme, we would get to see that under the injunction  
2 that I propose, and the clerk of the court would have an  
3 opportunity after it goes public to do whatever the clerk of  
4 the court needs to do to claw that back or to inform the filer  
5 that it was a Kings County document improperly filed.

6 THE COURT: I take it, and I think you made a  
7 reference to it in your papers, that New York State laws, court  
8 rules, applicable regulations put the onus on the litigants to  
9 make sure that that type of information -- Social Security  
10 numbers, identities of minor sexual abuse victims, for  
11 example -- that type of information is not put in filings or,  
12 if it is, it is put in some redacted fashion, correct?

13 MR. HIBSHER: Correct. The same sort of rules exist  
14 in the federal system, which put the burden on the filer to  
15 redact privacy information. When one files in the state  
16 system, in New York supreme, one is repeatedly reminded about  
17 the redaction rules. One has to check a box saying that I have  
18 read the redaction rules and I have complied with those rules.

19 THE COURT: If you want to file electronically a  
20 matrimonial matter, could you?

21 MR. HIBSHER: We appended to the reply affidavit  
22 screenshots of what the filer sees. The categories do not  
23 include matrimonial. I asked my colleagues, who do this all  
24 the time, that very question: could you file a matrimonial  
25 action if you really wanted to? The answer is perhaps. You

1 might check off tort and file a matrimonial action as a tort.  
2 Under the proposal that I am asking your Honor to order, that  
3 is a matrimonial action that would then be made available to  
4 the press.

5 However, this is a First Amendment case. There is a  
6 First Amendment right of access that has attached. The law is  
7 very clear that once that occurs, the burden shifts to the  
8 defendant to show that he has an overriding interest, that that  
9 interest is essential to preserve higher values, and that is  
10 narrowly tailored to preserve that interest.

11 The defendant has to come forward with facts to  
12 illustrate the harm that he has hypothesized in his papers. He  
13 is the filer. Presumably he has the data on the errant filings  
14 that he describes in his complaint. He has the numbers on the  
15 matrimonial actions that have erroneously been filed, e-filed,  
16 in state supreme court and would, had the clerks of his  
17 department not caught them, have been made public in violation  
18 of the law.

19 THE COURT: How many are there, do you know? Do you  
20 have a sense of how many actions are picked up by this review  
21 process that the clerk goes through?

22 MR. HIBSHER: I do not have a sense because the  
23 defendant's papers are completely silent on any data at all.  
24 The cases which we cite make very clear that the harm that they  
25 allege in support of a process that prevents access under the

1 First Amendment has to be provided, has to be illustrated with  
2 empirical evidence. There is no data whatsoever in their  
3 papers. They have not met a key element of their burden to  
4 show what this harm is.

5 THE COURT: Even assuming for the sake of argument  
6 that filing something improvidently because of venue would  
7 equal the value of allowing the press prompt access, assuming  
8 those two values -- poor venue, First Amendment access -- are  
9 essentially equal, for the sake of argument we don't have a  
10 sense as to whether or not people are filing in the wrong venue  
11 so often that it begins to trump the First Amendment right?

12 MR. HIBSHER: I do not have any sense of numerosity.  
13 Having gone through the filing instructions several times now,  
14 I would be very surprised if very many matrimonial actions are  
15 filed as tort actions or real estate actions or any other  
16 actions in New York supreme.

17 THE COURT: What about the situation where the  
18 administrative review picks up a Social Security number, say?

19 MR. HIBSHER: Good example. There is a specific law  
20 in New York that puts the burden on the filer to redact that  
21 information, which we cite in on you papers. The e-filing  
22 prompts make very clear that Social Security numbers and other  
23 private information has to be redacted and reminds the filer --  
24 who is typically an attorney who has an account with the court  
25 system; when he presses that submit button, he has to have an

1 account -- reminds the attorney that he has to comply with  
2 those redaction rules.

3 As I read the defendant's declaration in this case, I  
4 must say I do not see a declarative statement that the  
5 defendant's office reviews the pages of a complaint to find out  
6 if they contain Social Security numbers or other private  
7 information. They certainly suggest that they review papers  
8 for venue and for attorney's signature and for proper captions  
9 so the captions don't say "et al."

10 Attorney's signatures are taken care of in the  
11 e-filing system because when you press submit, you are effect-  
12 ively signing the document. In the old days the cashier  
13 collected your fee for the index number. The electronic system  
14 is accomplishing that task as well.

15 The kind of thing that the statute which he cites  
16 might require him to review, something like improper venue, is  
17 the sort of thing that we believe could not possibly override  
18 the First Amendment entitlement that we have.

19 THE COURT: I think they either said this or suggested  
20 this in their papers, and I will ask them the same thing.  
21 Part of your argument is that before e-filing, CNS and other  
22 news organizations had same-day access to all of the complaints  
23 that were filed on a particular day prior to the type of  
24 processing they are doing now and not letting you see until  
25 they process?

1 MR. HIBSHER: Let me clarify. The defendant took  
2 issue with a certain part of that contention in our moving  
3 papers. What we are saying is that prior to e-filing we saw  
4 virtually 100 percent of all the filings on the same day. The  
5 system was that if you were a lawyer, if you were a clerk at a  
6 law firm, you went up to the cashier's office, you paid your  
7 money, you handed that cashier your papers.

8                   The cashier might have done a quick, cursory review,  
9 might have looked at venue, for example, and said, counselor,  
10 this says Kings County, go across the river, collected your  
11 money. They might have looked for an attorney's signature.  
12 But that was it.

13                   We are not suggesting that there was absolutely zero  
14 quick processing that occurred in the pre-electronic filing  
15 era. What we are saying is we had 100 percent access during  
16 that time. When e-filing came into being, the commission,  
17 which really studied the process, made very clear that the kind  
18 of access that existed prior to e-filing, access to court  
19 documents -- they were very specific before the Bernstein  
20 decision on complaints -- needed to continue unimpaired and  
21 uninterrupted. That is not what has happened here.

1 right." The constitutional right here is absolutely crisp.

2 THE COURT: In other words, those rules say that the  
3 clerks have to take certain steps; it does not say that it  
4 cannot provide access to the press until those steps are taken?

5 MR. HIBSHER: Exactly. None of those rules say that  
6 the clerk has to do anything prior to releasing documents to  
7 the press or the public. The rules that require the clerk to  
8 do anything, if they do, and I think there is a bit of an  
9 argument there, are very limited to things like venue,  
10 signature of attorney. The Social Security number piece is  
11 something that I have looked at very closely, and I did not  
12 find it in the current rules as an obligation placed on the  
13 clerk's office to actually do.

14 Our position is that when we have a clear  
15 constitutional right and when there is a conceded delay, a  
16 conceded withholding of complaints, on many days -- though it  
17 is only weekend days and holidays where the delay goes on for  
18 several days -- on many days we see access that goes below the  
19 66 percent average and by a good deal.

20 In his affidavit the clerk of the court very candidly  
21 says there are emergencies. There is one person or two people  
22 who do this, they get sick.

23 We think the First Amendment requires a much higher  
24 standard. The weekend filings, our papers describe some of the  
25 cases that we didn't see for three and four days. They didn't

1 rise to the notoriety of Trump v. Univision, but they were very  
2 important cases that our subscribers would be very interested  
3 in knowing about in our daily litigation reports.

4 I don't know if your Honor wants me to address their  
5 abstention argument.

6 THE COURT: Briefly, if you will.

7 MR. HIBSHER: The abstention argument, relying on the  
8 Younger-O'Shea doctrine, we think is inapplicable here. That  
9 doctrine really contemplates a federal court action that will  
10 interfere with ongoing state court adjudications. That is not  
11 what this case is about. What we are looking for is a simple  
12 order directing the clerk to provide timely access. It is the  
13 very order that was issued in the Jackson case and in the  
14 Planet case.

15 In the Planet case the district actually granted an  
16 abstention motion, and the circuit court reversed. In  
17 reversing the abstention order, the Ninth Circuit relied on the  
18 Second Circuit in Hartford Courant. Neither of those cases  
19 was, by the way, discussed by the defendant in their papers.

20 This is not the kind of situation that Younger-O'Shea  
21 contemplates where the court is going to involve itself in  
22 conflicted workings of the state judiciary. All of the cases,  
23 and I will be brief and won't go into them, all of the cases  
24 they cited were dramatically different from the kind of  
25 injunction that we are requesting your Honor to issue.

1                   I believe that the kind of injunction that we are  
2 asking for is what was issued in the Planet case and the  
3 injunction in Jackson, which are the only two cases dealing  
4 with delays brought on by clerks processing complaints after  
5 they were filed. The kind of injunctions issued in those cases  
6 are exactly the kind of injunction that we want here. It  
7 doesn't constitute an inappropriate interference with the  
8 workings of the state judiciary.

9                   THE COURT: Talk about that. What type of burden, if  
10 any, would it impose on the clerk of the court, or cost?

11                   MR. HIBSHER: Our papers say that in the course of one  
12 of the meetings that we had with the defendant, the defendant  
13 stated that providing the kind of access we are seeking would  
14 require some tweaking of the software system. Our client has  
15 been involved in transitioning from paper filing to e-filing in  
16 many courthouses around the country and has assisted in that  
17 process, and has reported that software providers are typically  
18 able to provide the kind of press-only access to new filings  
19 with relatively little expenditure, if any, and relatively  
20 little expense.

21                   It does not require that they keep the courthouse  
22 open. If they want to limit access to credentialed press, that  
23 is something that is very easy to accomplish.

24                   THE COURT: Let me ask you very quickly about that.  
25 Hasn't the concept of credentialed press expanded tremendously

1 in recent years? Can't I start a blog now and declare myself  
2 to be press?

3 MR. HIBSHER: I'm not certain about that, your Honor.  
4 Both this courthouse and the Supreme Court New York County have  
5 certain requirements before an individual member of the press  
6 will be issued a press pass: not required to leave their  
7 telephones at the desk downstairs, admitted to the courthouse  
8 much more easily than other members of the public.

9 I have to assume that with the application to achieve  
10 that end, there needs to be some written support from a bona  
11 fide media outlet. Might it be a blog? Perhaps. That is the  
12 sort of detail that I feel very confident the clerk of New York  
13 County will be able to address appropriately and will be able  
14 to protect the kinds of concerns that they may have about  
15 complaints which contain errant information being made  
16 available immediately to the general public.

17 THE COURT: Thank you.

18 MR. HIBSHER: Thank you, your Honor.

19 THE COURT: Mr. Adlerstein, how are you?

20 MR. ADLERSTEIN: Well, thank you, your Honor.

21 I can start by advising your Honor where New York  
22 State is in terms of its policies and practices in this area  
23 and where County Clerk Tingling is. The last thing that New  
24 York State, through its announced policies, has embodied in its  
25 court rules and the last thing that Judge Tingling really wants

1 to do is to have significant delays in documents that are  
2 accepted by the court for filing disseminated to the press and  
3 public. I think that all of us in this courtroom are cognizant  
4 of the First Amendment requirements and are sensitive to them  
5 and want to operate within the bounds that they provide.

6 However, New York State has very sensible policies  
7 that are embodied in its court rules and its statutes. Two of  
8 the court rules were cited in our papers. One is the one that  
9 says that in accordance with the C.P.L.R. provision -- and I'm  
10 quoting from New York court rule 202.5(d)(1) -- the court  
11 clerk, the county clerk, as appropriate, shall refuse to accept  
12 certain kinds of papers for filing. The provision goes on to  
13 enunciate what the various aspects are that the county clerk  
14 ought to be looking for.

15 Mr. Hibsher in his papers and oral presentation  
16 focuses about change or some kind of major change that  
17 supposedly took place when e-filing went into existence. The  
18 court rules are promulgated by the administrative board of the  
19 court, which is made up of the chief judge of the state, the  
20 chief administrative judge, and all of the presiding justices  
21 of the four Appellate Divisions.

22 It promulgated those rules for e-filing that have a  
23 provision that says no later than the close of business on the  
24 business day following the electronic filing of a document  
25 there should be notification that goes out with regard to that

1 particular document.

2 THE COURT: What does that mean?

3 MR. ADLERSTEIN: We have discussed with county clerk  
4 Tingling this aspect very carefully. What it means is that  
5 when a party, whether it be during the business day or whether  
6 it be in the evening or whether it be on the weekend, submits a  
7 pleading to the court for filing, what occurs is that there is  
8 a review that takes place by a person.

9 It's not done electronically. The review process is  
10 not done electronically. It is done by a person who zeros in  
11 on the provisions in the administrative regulation that I  
12 quoted earlier telling the court clerk that the court clerk has  
13 an obligation to review pleadings for certain possible defects.

14 At that point when the county clerk is to review that  
15 document and no later than the business day following that  
16 presentation of the document by the intended filer, the county  
17 clerk should do those processes and make a determination of  
18 whether or not an index number can be issued for that pleading.  
19 It is the issuance of the index number that the county clerk  
20 does, after a person has eyeballed the pleading, that then puts  
21 it into the system for general dissemination.

22 THE COURT: That's a policy that, and I want to be  
23 careful how I say this, has no particular legal import,  
24 correct?

25 MR. ADLERSTEIN: It has a very critical administrative

1 impact.

2 THE COURT: I understand that. But the types of  
3 examples that are discussed in the papers and the types of  
4 things that the clerks appear to be reviewing for seem to me to  
5 be somewhat ministerial. Right?

6 MR. ADLERSTEIN: They are largely ministerial. If  
7 someone were to catch a pleading that was filed that is really  
8 a matrimonial action and it is couched in the pleadings as  
9 something else, that might be able to be rejected and then  
10 straightened out. There could be some unusual situations.

11 However, there is this directive that the county clerk  
12 is supposed to look for things that the court system regards to  
13 be important before the issuance of an index number.

14 THE COURT: Like some typo in the caption?

15 MR. ADLERSTEIN: Not a typo in the caption, your  
16 Honor. One of the provisions talks about the absence of a full  
17 recitation of the parties who are in the caption. For  
18 instance, if somebody sues ten people and puts John Doe, et  
19 al., the clerk rejects it because the court doesn't know who  
20 the other parties are.

21 THE COURT: Is a complaint a judicial document?

22 MR. ADLERSTEIN: Usually, I would say yes. However,  
23 it's not accepted for filing until somebody actually reviews it  
24 and it's given an index number. Whether it's a judicial  
25 document before that happens, I think that's not the word of

1 art that's used in the regulations.

2 THE COURT: In the New York State regulations?

3 MR. ADLERSTEIN: The regulations are set up so that it  
4 is presented by the intended filer, there is an opportunity for  
5 a person to review the document, and at that time, if the  
6 document is deemed to be free of the defects, it goes in.

7 The answer would have to be I think on balance it is  
8 not a judicial document until the court system says it is by  
9 issuing an index number.

10 THE COURT: Is the filing of the document an event of  
11 legal significance at all in your mind?

12 MR. ADLERSTEIN: It would be for statute of  
13 limitations purposes. Here is how it operates. If the  
14 document is deemed to be acceptable so that it gets an index  
15 number, then it is deemed to have been filed for statute of  
16 limitations purposes when it was first presented. However, if  
17 it is rejected, the document is rejected, it is not deemed to  
18 be presented for statute of limitations purposes until it is  
19 accepted as having been valid at the time it was presented.  
20 That's how that mechanism operates.

21 THE COURT: In New York State if you file a complaint  
22 on the last day of the statute and it has an et al. but  
23 otherwise is a valid complaint, the next day the clerk can  
24 decline to accept that document, and that litigant is out of  
25 luck on the statute?

1 MR. ADLERSTEIN: The litigant may be, your Honor. I  
2 know that there exists equitable tolling provisions that people  
3 can go into court and request to have documents deemed to be  
4 filed and that becomes a judicial determination, not something  
5 that the clerk does.

6 THE COURT: What about this afternoon? What if there  
7 is a Christmas party going on across the street at the clerk's  
8 office at 60 Centre and they are not able to get to the  
9 complaints that came in, say, by noon? That person can be out  
10 of the box because there wasn't a person at the clerk's office  
11 to review the complaint in the afternoon?

12 MR. ADLERSTEIN: I think there are people in the  
13 clerk's office in the afternoon, your Honor, for paper  
14 documents that are submitted. But electronically it's deemed  
15 to have been received at the time it is electronically  
16 presented, and then it is checked out by a person when the  
17 court opens on the next business day or the same business day,  
18 and at that time there is an index number that is given.

1 press or public pleadings before they were reviewed and then  
2 were given an index number.

3 THE COURT: Do you have a sense as the clerk's office  
4 does this review, of the hundreds of complaints that are filed,  
5 how many times they have to kick complaints back because of  
6 some venue issue or because of some et al. issue or some lack  
7 of signature issue?

8 MR. ADLERSTEIN: Yes. The assessment that I have  
9 heard, your Honor, is that it is a very modest proportion, a  
10 very modest percentage. I haven't been given an actual  
11 percentage. What we are talking about is the clerk's office  
12 wanting to be careful, when it takes in a case and assigns it  
13 an index number, to know that it really belongs to the court  
14 and that there is at least some essential structure. And this  
15 is not just made up by County Clerk Tingling. This is in  
16 accordance with the regulation that the administrative board of  
17 the courts has promulgated.

18 THE COURT: I understand that. Let me ask you this.  
19 Obviously, there is a concern on the part of the clerks that  
20 documents be properly formatted and contain whatever essential  
21 elements are required by the regulations. But you say it's a  
22 modest number that are rejected on that basis. Talk about the  
23 First Amendment and how -- and it clearly affects the First  
24 Amendment -- how you can justify that process in the face of  
25 the fact that what you are doing is essentially a ministerial

1 review and, second, that the risk that is involved seems to me  
2 to be so relatively minuscule: a complaint gets through and  
3 they've got the wrong venue.

4 MR. ADLERSTEIN: Your Honor, I think this gets to the  
5 question that your Honor asked of counsel why aren't more  
6 people here. I think County Clerk Tingling's papers exemplify  
7 the fact that counsel has really exaggerated the problem. You  
8 do not see people complaining out there that they are not  
9 getting access to New York State court pleadings either  
10 uniformly or with a degree of promptness which is acceptable.  
11 That's not the intention with respect to the way that it is  
12 administered certainly. And the numbers that were contained in  
13 the affidavit that was submitted by plaintiff here we showed  
14 were exaggerated because they included weekends.

15 THE COURT: They took out the weekend and holiday  
16 papers.

17 MR. ADLERSTEIN: They did. But there is something  
18 very interesting about the numbers. They created a new chart.  
19 They had an initial chart which had on it one column which was  
20 one-day, and then the second one was two-day plus. When we  
21 called them on the fact that they were including weekends and  
22 holidays, they took out the two-day plus column, and instead  
23 having a one-day column, they created a new column called  
24 one-day plus.

25 If you take a look at the numbers that they

1 accumulated, they come up with a figure of overall statistics  
2 of 2 or more days' delay, and it is pretty much the same number  
3 of matters which were filed on Fridays. I think Mr. Hibsher  
4 mentioned when your Honor gave an example that it was a Friday  
5 that they were talking about with respect to the one-day plus  
6 column --

7 THE COURT: Generally, and you folks will correct me  
8 if I'm wrong, if you look just at Monday through Thursday,  
9 there was still a significant percentage of complaints that  
10 they were not seeing because of this administrative review  
11 process, correct?

12 MR. ADLERSTEIN: There would be cases that would be  
13 filed at the end of the day. Mr. Hibsher is not asking, I  
14 don't believe, for personnel to be assigned to work in the  
15 courthouse past 5 o'clock. He has advised your Honor that the  
16 plaintiff is not looking to keep the courthouse open past 5  
17 o'clock. We put in our papers that there is a lot of budgetary  
18 considerations that apply there.

19 THE COURT: Tell me about those. It sounds as if all  
20 that is really required is maybe an additional terminal and  
21 some software that would allow them -- I don't even know if it  
22 is additional software, because apparently they have remote  
23 access now -- allow them to remote access at an earlier period  
24 of time.

25 MR. ADLERSTEIN: That creates some difficulties about

1 how you set that up, about who is going to come in to get that  
2 access and trying to make distinctions between how people are  
3 going to get credentialed, whether or not favoring the  
4 credentialed press over the public in terms of the access that  
5 the public would have to documents. You would have to have all  
6 of those determinations resolved.

7            Basically, what you are talking about is departing  
8 from the very important operating principle that New York State  
9 courts have had going forward and that is called for under the  
10 regulations, which is that when a document is submitted for  
11 filing and to commence a litigation -- and it would need to be  
12 during normal business hours because the court is not going to  
13 easily hire people to work overtime and so on in order do  
14 this -- it would need to be reviewed by a person before it is  
15 accepted for filing and then disseminated. That's what the  
16 regulations say.

17            THE COURT: You can still do that, right, without  
18 preventing the press from having access? You can do all that  
19 and I'm sure you will do all that.

20            MR. ADLERSTEIN: You can have people working 24 hours  
21 a day, I suppose.

22            THE COURT: Unless I'm completely misreading both sets  
23 of papers, that's not what they are asking for and that is not  
24 what would be required. Essentially what would be required is  
25 before your staff gets through something that is e-filed, it

1 gets made available to the press, at least to the press.

2 MR. ADLERSTEIN: Your Honor, if I may add one thing?

3 THE COURT: Sure.

4 MR. ADLERSTEIN: We have direct filing by pro ses.

5 They can apply to be able to e-file and then they can e-file.

6 You have the difficulty that would pertain that you don't know

7 what a pro se complaint is going to look like when it comes in.

8 I'm not sure how the federal courts handle the pro se  
9 registration process and what the pro se clerk does with pro se  
10 complaints and whether they are made immediately available by  
11 the federal court as soon as they hit the computer or whether a  
12 pro se can just go ahead and file from the outside and register  
13 without any kind of supervision so that those complaints are  
14 eyeballed by a person before they are distributed to the  
15 general public, but I suspect they might not be.

16 THE COURT: I think you are probably right. I think  
17 it also depends on whether they are in forma pauperis or not.

18 MR. ADLERSTEIN: Yes. You have those kinds of  
19 situations where they are pro se complaints as well.

20 THE COURT: That is also an easy software fix, isn't  
21 it?

22 MR. ADLERSTEIN: I don't know. I don't know what kind  
23 of programming you would need to do in order to put in a  
24 registration of all attorneys and have software be able to  
25 recognize who is filing. Think there are some difficulties

1 there of a practical nature that are not necessarily so easy in  
2 terms of setting it up.

3 THE COURT: Mr. Adlerstein, the case law that has been  
4 presented here is fairly unanimous against the position that  
5 you are taking. How do you want me to analyze the cases that  
6 they have cited from California and Texas? How do you suggest  
7 that I analyze the state courts' procedures in light of Second  
8 Circuit authority about a complaint and the Second Circuit said  
9 yes, the filing of a complaint -- first of all, a complaint is  
10 very easily determined to be a judicial document; it was an  
11 easy determination by the Second Circuit. You seem to have a  
12 little trouble with it.

13 MR. ADLERSTEIN: I think, your Honor, the Second  
14 Circuit cases have not dealt with this kind of a situation  
15 where you are talking about this kind of very quick processing.  
16 You are talking about principles relating to what kinds of  
17 documents would be deemed to be a judicial document so that  
18 they would need to be available to the public. The court  
19 enunciated the word "immediate" without putting a definition on  
20 it. We submit to the Court that the New York State courts have  
21 already a policy which is consistent with the First Amendment  
22 in terms of the next business day.

23 THE COURT: The next business day is immediate?

24 MR. ADLERSTEIN: I think it is immediate enough under  
25 the First Amendment. Secondly, if you take a look at the cases

1 in California, the district court in California, which had the  
2 most recent opinion on the case on remand from the Ninth  
3 Circuit, said it need not be the same day. They are not going  
4 to declare that there is a constitutional requirement that it  
5 has to be on the same day. The Ninth Circuit, when it  
6 remanded, expressed some skepticism about how immediate it was  
7 going to have to be, whether it would have to be on the same  
8 day. So it is not resolved there. I'm told that the  
9 litigation is actually still going on in California.

10                   Secondly, the clerk in California was absolutely  
11 intransigent. Take a look at the district court opinion. The  
12 first page talks about the fact that he withheld documents from  
13 the press for weeks and that there was something going on there  
14 relating to him and the way that he was handling things to  
15 deliberately obstruct the press.

16                   Here we have nothing of the kind. We have a New York  
17 State court system which is operating pursuant to regulations.  
18 The last thing that County Clerk Tingling wants to do is to  
19 hold up these documents. What we are talking about is the very  
20 principle of able to have a person during business hours review  
21 the document before it is assigned the index number and  
22 distributed to the press or public. And I'm told that once it  
23 is available, it is available to the entire public.

24                   THE COURT: I understand that. That's precisely what  
25 we are talking about.

1 MR. ADLERSTEIN: You are inquiring about the case law  
2 being possibly against our position. I submit to the Court  
3 that it doesn't come anywhere close to our situation, to a  
4 state entity which is handling itself as responsibly as New  
5 York State does.

6                   THE COURT: As I understand at least one of the cases,  
7 it is a state court where the court presented what he or she  
8 believed to be a very reasonable position: that once complaints  
9 are received, they need to be reviewed, and only when that  
10 administrative review takes place will they be made available  
11 not only to the press but to everyone else. That is precisely  
12 what we are talking about here, isn't it?

21 MR. ADLERSTEIN: Your Honor, there has been a  
22 determination that's been made by the administrative board that  
23 the administrative board wants the county clerks to look at  
24 some things before filings are completed. There has been a  
25 determination by the administrative board that the public

1 dissemination should be done by the next business day.

2 It is clear that many, many are provided the same day,  
3 and even within a very, very short period of time, just a few  
4 minutes. When you have the clerk there and they are working on  
5 these things, there is no holdup. It's provided. Counsel may  
6 have shown a couple of instances where there was an issue, but  
7 this really isn't the pattern. It is not what the City of New  
8 York is all about. It's not what the county clerk is all  
9 about.

10 THE COURT: I understand that they don't mean to hold  
11 up anything in an improper way. Still, the percentage that are  
12 not provided, even when you discount holidays even when you  
13 discount weekends, the percentage that are not provided on the  
14 same day is substantial. By "substantial" I mean more than 25,  
15 30 percent. Correct?

16 MR. ADLERSTEIN: It depends on how you measure same  
17 day. If something comes in at 3:00 or 4:00 in the afternoon  
18 and the county clerk doesn't have personnel on hand to be able  
19 to process those until the next business day, it will get done  
20 at 9:30 or 10:00.

21 THE COURT: Just so we are clear: something comes in  
22 at 3:30 in the afternoon on Monday, same day is Monday.

23 MR. ADLERSTEIN: I understand. What I'm saying is  
24 yes, there will be instances where something will come in in  
25 the later part of the afternoon and it won't be looked at until

1 the following business day, as New York State regulations  
2 permit under their prescription, and it will be done. I think  
3 the objective of the county clerk is not to sit on those types  
4 of instruments until the very end of the next business day.

5 THE COURT: I wasn't making any suggestion that it is.

6 MR. ADLERSTEIN: It gets done very early in the  
7 morning, when there are people there to do it.

8 It is pointed out to me, your Honor, that if that is  
9 going to be the definition, we are not sure that the numbers  
10 that have been put out there by the plaintiff, you are talking  
11 about something that arrives at 3:30 in the afternoon and then  
12 gets done by 10:00 in the morning, is really part of the  
13 numbers that they are throwing out there.

14 THE COURT: I don't intend to draw any bright-line  
15 definition. Thank you.

16 MR. ADLERSTEIN: You're very welcome.

17 THE COURT: Mr. Hibsher.

18 MR. HIBSHER: Thank you, your Honor. I think I heard  
19 for the first time what the alleged harm would be if the policy  
20 of reviewing before access is provided to the press and public  
21 is granted, and it has been characterized as modest. We don't  
22 have numbers. We pointed out in our papers and I said before  
23 that the cases make very clear that empirical data needs to be  
24 presented to illustrate the kind of harm that the defendant  
25 alleges in order to meet its burden under the shifting in this

1 kind of First Amendment entitlement case.

2 I also would like to say that the rule that Mr. Adler-  
3 stein points to which provides for notification by the end of  
4 the next business day is inadequate under the First Amendment.  
5 When you asked me about delays before, I was looking for a  
6 particular quote that I wanted to mention. It comes from the  
7 Globe Newspaper case. That case said that delaying access for  
8 as little as a day delays access to news, and that delay  
9 burdens the First Amendment. So the next business day is not  
10 acceptable. That is an issue which this case presents for your  
11 Honor to decide.

12 The particular regulation that Mr. Adlerstein points  
13 you to, however, says that the filer will be electronically  
14 notified by the end of business the next day. That is too  
15 late. If it's a complaint, the filer is the plaintiff and the  
16 plaintiff will be notified the next business day. We do not  
17 think that that rule, even if they were adhering to it all the  
18 time, really meets the First Amendment obligations that they  
19 have here.

20 You asked Mr. Adlerstein about when a document  
21 becomes, I believe your words were, an official court document.  
22 He conceded that when a document is filed, it tolls the statute  
23 of limitations. But he provided a hypothetical in which the  
24 clerk might review the document and reject it and then arguably  
25 the filer would not have the benefit of the statute of

1 limitation.

2 They did not cite any cases in their brief to that  
3 end, nor did they comment on the Appellate Division, Third  
4 Department case that we cited in footnote 6 of our moving brief  
5 on page 15, which presents this very question: whether a  
6 petition was filed for statute of limitations purposes upon  
7 arrival at the clerk's office or upon an assignment of an index  
8 number.

9 That is the Johnson case, which concluded that on  
10 arrival at the check's office is when the filer benefits from  
11 the tolling of the statute of limitations. It's not exactly  
12 what we are talking about, but it's pretty close in New York  
13 law. I did not see anything in their papers that explicated  
14 the argument that Mr. Adlerstein makes today with any kind of  
15 legal citations.

16 You also asked about pro se filings in the federal  
17 court. My understanding is that that is done by paper, that  
18 pro ses do not electronically file. There is a paper desk, and  
19 the press has access to pro se filings as soon as they are  
20 done. If your Honor wishes, I can get you a supplemental  
21 declaration on that point.

22 Mr. Adlerstein talked about the Planet case in the  
23 Central District of California. He described the clerk there  
24 as being intransigent. I think that is probably a fair  
25 characterization at the beginning of the case. The case went

1 on for years. It went up to the Ninth Circuit two times.

2                   But when Judge Otero, from the Central District of  
3 California, issued the injunction that he did last May, I  
4 believe. At that time the clerk was contending that they were  
5 providing same day access in 97 percent of the filings. The  
6 system had completely changed from the days of intransigence.  
7 They were photocopying cases as soon as they came in. They  
8 were scanning them, and they were providing much improved  
9 access.

10                  Yet Judge Otero said that the access they were  
11 providing was not adequate. He directed them to provide timely  
12 access upon receipt -- this is the language of the order -- and  
13 precluded the clerk from doing any administrative process  
14 before providing access. I think the reason was that he was  
15 not persuaded that the kinds of things they were looking for  
16 really rose to the kind of potential harm that would overcome  
17 the First Amendment right of access, and the kinds of things  
18 that the New York County Clerk is looking for similarly do not  
19 do that.

20                  You asked me earlier where are all the members of the  
21 press. CNS has 27 hundred subscribers. Many press outlets are  
22 our clients. They look to us to provide reports on civil  
23 litigation. Some of these litigations are not the most  
24 newsworthy cases. You don't see many reporters in the press  
25 room either in New York supreme or even in the Southern

1 District. In a certain sense not only is CNS as a media outlet  
2 a surrogate for the public, it is also a surrogate for the  
3 press. It is like the AP wire service.

4 So, the significance to CNS of the kinds of delays  
5 that we are seeing, the 30 percent delays to next-day cases  
6 being provided after the news cycle has really come to an end  
7 is really enormous.

8 Implicit in one of the questions was a question about  
9 CNS's motivation in seeking this First Amendment right. What  
10 Lugosch in the Second Circuit said of this question is that  
11 consideration of the newspaper's ultimate interest in the case  
12 should not affect the weight of the presumption, the First  
13 Amendment presumption. Those interested in monitoring the  
14 courts may well learn of and use the information, whatever the  
15 motive of the reporting journalist.

16 No one is impugning the motive of CNS here. But the  
17 fact is that motive is not the issue at all. There is a First  
18 Amendment right to a filed judicial document, which admittedly  
19 tolls the statute of limitations. The delay of a substantial  
20 number for one day and of those filed in the evening and on  
21 weekends for several days is not acceptable under the First  
22 Amendment, and respectfully I do not believe that the defendant  
23 has met its burden.

24 THE COURT: Thank you.

25 MR. ADLERSTEIN: Your Honor, may I?

1 THE COURT: Absolutely.

2 MR. ADLERSTEIN: I wanted to comment on just one or  
3 two points very briefly. In terms of this constitutionality  
4 argument relating to the regulations that I had cited, in  
5 plaintiff's opening papers there was no recognition provided  
6 for the regulations. There was no request that anything be  
7 struck down for constitutionality purposes.

8 One of the reasons that we mentioned to the Court the  
9 principles of abstention and comity was just this very thing.  
10 We ask the Court take into consideration the important  
11 constitutional value that lies with regard to a federal court  
12 providing for measures which are going to change operations in  
13 a state court and that a federal court would be careful about  
14 those things and measure constitutional principles on that  
15 plane.

16 I think if we are talking about the Court potentially  
17 making a ruling that the regulation that was enunciated by the  
18 administrative board may not pass constitutional muster, we  
19 ought to see it in that light. We think it does.

20 THE COURT: First of all, I don't think that  
21 plaintiffs are asking me to declare the regulations  
22 unconstitutional. The regulations, constitutional or not, they  
23 are not asking me to touch. The only things that they are  
24 asking is, sure, go through your process, but you've got to  
25 allow access at an earlier point in time.

1 MR. ADLERSTEIN: When we brought up in regulations,  
2 they suggested in their papers that the Court could well  
3 declare the regulations to be improper for constitutional  
4 purposes. That was an argument that was presented in their  
5 papers, and they cited case law to that effect.

6 THE COURT: Okay.

7 MR. ADLERSTEIN: Also, the very fact about will this  
8 be limited to New York County, obviously, something that will  
9 happen in one county could well affect what happens in all.  
10 The consequences in terms of court operations in the New York  
11 State courts in the broad sense could be much broader than Mr.  
12 Hibsher would suggest. I request that in weighing these  
13 various values that have been presented here, your Honor take  
14 that into consideration.

15                   Lastly, with regard to the Fourth Department case that  
16                   was cited, I had explained that the statute of limitations  
17                   seemed to be tolled when it was presented. However, it's not  
18                   considered to be valid until it is assigned an index number, so  
19                   it reverts to the date of presentation for statute of  
20                   limitations purposes, which is not inconsistent with what  
21                   counsel has argued.

22 THE COURT: I'm sorry. I lost you on that last point.

23 MR. ADLERSTEIN: In other words, the principle about  
24 statute of limitations is when the document is presented to the  
25 court by the filer, if the courts deem the document to be

1 acceptable and it gets an index number on a later date, it's  
2 deemed to be filed on the date that it was first presented. It  
3 is dependent on it being found to have been valid when  
4 presented by the fact that that document gets an index number.  
5 That principle I think is consistent with the case law that Mr.  
6 Hibsher has presented.

7 MR. HIBSHER: Your Honor, C.P.L.R. 304(c) says that a  
8 document tolls the statute of limitations upon filing. There  
9 is no language in that provision that says upon filing and  
10 after review by the clerk's office and the affixing of an index  
11 number, and there is nothing in the defendant's answering  
12 papers that says anything along these lines that certainly  
13 provides any authority for that conclusion. That may be their  
14 argument, but there is nothing in the law that says that.

15 If I'm a plaintiff who files a case that gets kicked  
16 back because I only had the first name or I had five names and  
17 then said et al., and they reject it the next day, which is  
18 beyond the statute of limitations, you can be certain that I'm  
19 going to litigate that issue and create some law on this point,  
20 which I do not believe exists. We have looked at it. The only  
21 case that came close was the Third Department case that we  
22 cited in our brief and that I mentioned before.

23 We are not seeking a declaration that rule 202.5(b) (d)  
24 is unconstitutional. That rule does not require the clerk to  
25 withhold publication of a filed court complaint to the press.

1 That rule merely requires the clerk to do some processing by  
2 the next business day and to notify the filing party.

3 You didn't see a request for a declaration of  
4 unconstitutionality as to that rule in our papers because we  
5 don't believe that that is necessary. We believe that we are  
6 entitled to access upon filing without review, and that may  
7 translate into access on the same day that a case is filed.

8 MR. ADLERSTEIN: Your Honor, for C.P.L.R. purposes, if  
9 I may, the date of filing is considered to be the date the  
10 index number is issued. The regulation says the clerk shall  
11 refuse to accept for filing documents that are defective in the  
12 ways that are outlined by that regulation. I ask the Court to  
13 take that into consideration when dealing with this particular  
14 point.

15 THE COURT: Give me five, ten minutes. I'll be out  
16 with a decision. Please don't go far.

17 (Recess)

18 THE COURT: It is the Court's conclusion that  
19 plaintiff's motion for preliminary injunction will be granted.  
20 I find that the clerk may not prevent the press from accessing  
21 newly filed documents because of its review and logging  
22 procedures.

23 However, the Court will look to the party in the first  
24 instance to devise a procedure whereby the press will have  
25 timely access to those documents, whether that means constant

1 feed or feed during business hours only or remote feed or  
2 otherwise. Again, I will leave it up to the parties in the  
3 first instance, as there has been no particular method that's  
4 been presented to the Court.

5 Let me first talk about abstention. I did consider  
6 this issue very seriously, and I find that abstention not  
7 required. The defendant in its papers argued that the Court  
8 should abstain because it would require the type of federal  
9 court oversight forbidden under the principle of comity  
10 articulated in O'Shea v. Littleton and Younger v. Harris.

11 The Ninth Circuit has explained that O'Shea abstention  
12 is inappropriate where the requested relief may be achieved  
13 without an ongoing intrusion into the state's administration of  
14 justice but is appropriate where the relief sought would  
15 require the federal court to monitor the substance of  
16 individual cases on an ongoing basis to administer its  
17 judgment. Moreover, that some additional litigation may later  
18 arise to enforce an injunction does not itself justify  
19 abstaining from deciding a constitutional claim. That was in  
20 the Planet case, reported at 750 F.3d 776, 790-92.

21 As in Planet, this Court finds that the remedy sought  
22 by CNS poses little risk of an ongoing federal audit or a major  
23 continuing intrusion of the equitable power of the federal  
24 courts into the daily conduct of state proceedings. Again,  
25 citing to O'Shea, which is reported at 414 U.S. 488. This does

1 not present the level of intrusive relief sought in cases cited  
2 by the clerk.

3 Compare Hartford Courant v. Pellegrino, reported at  
4 380 F.3d 83, which declined to abstain in case seeking access  
5 to docket sheets in Connecticut state court, with Kaufman v.  
6 Kaye, reported at 466 F.3d 83, which abstained from  
7 entertaining a request that state establish a new system for  
8 assigning appeals to justices in the Second Department; and  
9 Wallace v. Kern, reported at 481 F.2d 621, reversing a district  
10 court's order directing that the clerk place all pro se motions  
11 on the court's calendar.

12 With respect to the preliminary injunction, to obtain  
13 a preliminary injunction the moving party must demonstrate (1)  
14 that it is likely to succeed on the merits, (2) that it is  
15 likely to suffer irreparable harm in the absence of preliminary  
16 relief, (3) the balance of equities tips in its favor, and (4)  
17 an injunction is in the public interest. Citing Winter v.  
18 Natural Resources Defense Council, reported at 555 U.S. 7.

19 Even if the moving party can only demonstrate serious  
20 questions going to the merits rather than a likelihood of  
21 success, the preliminary injunction may nonetheless issue if  
22 the costs outweigh the benefits of not granting the injunction.  
23 Citing Citigroup Global Markets, Inc. v. VCG Specialty  
24 Opportunities Master Fund Limited, reported at 598 F.3d 30.  
25 CNS has demonstrated a likelihood of success on the merits.

1 The Second Circuit has held that complaints are  
2 judicial records that are subject to a presumption of public  
3 access under the First Amendment. Citing Bernstein v.  
4 Bernstein Litowitz Berger & Grossmann LLP, reported at 814 F.3d  
5 132. In that case the Second Circuit stated that public access  
6 to complaints allows the public to understand the activity of  
7 the courts, enhances the court system's accountability and  
8 legitimacy, and informs the public of matters of public  
9 concern.

19 Citing Grove Fresh Distributors, Inc. v. Everfresh  
20 Juice Company, reported at 24 F.3d 893. See also Lugosch v.  
21 Pyramid Company of Onondaga, reported at 435 F.3d 110,  
22 collecting cases, including Grove Fresh, and noting that our  
23 public access cases and those in other circuits emphasize the  
24 importance of immediate access where a right of access is  
25 found.

1                   To overcome the First Amendment right of access, the  
2 proponent of sealing must demonstrate that closure is essential  
3 to preserve higher values and is narrowly tailored to serve  
4 that interest. Broad and general findings and conclusory  
5 assertions are insufficient to justify deprivation of public  
6 access to the record. Specific on-the-record findings are  
7 required. Again citing Bernstein v. Bernstein.

8                   State law and court rule provide that paper filings  
9 are deemed filed for purposes of the statute of limitations  
10 upon their acceptance by the clerk's office or when filed by  
11 electronic means at the time of the electronic receipt within  
12 the New York State ECF.

13                   Upon receipt, the clerk's office reviews the proposed  
14 filing for complains with venue, caption, case type, as well as  
15 the attorney's signature certification required by court rule.  
16 In addition, the clerk's office reviews the papers to ascertain  
17 whether they contain materials that, by operation of law, may  
18 not be made available to the general public.

19                   After this review process is completed, new civil  
20 matters are logged with a case or docket number and sent to the  
21 clerk's filing room for storage. New case filings are not made  
22 available for viewing by the public until this review and  
23 log-in process is complete.

24                   According to the clerk, the review process is critical  
25 to (1) establish a compliance of the filing that the require-

1 ments proposed by state law and court rules, (2) assure  
2 attorney compliance with certain of their ethical obligations  
3 in commencing legal actions in state courts, and (3) avoid  
4 mistakes in filing venue or case type, which can have serious  
5 consequences to the statutory protections to the  
6 confidentiality of parties in certain proceedings.

7 With respect to this, citing to the Tingling  
8 declaration at paragraph 10.

9 The clerk argues that the review process procedures  
10 are prescribed to prevent a narrow category of errant pleadings  
11 at the outset in order to prevent confusion and waste. In  
12 Courthouse News Service v. Planet, the Central District of  
13 California considered a similar review policy allegedly  
14 designed to protect the confidentiality of those filing  
15 complains and third parties, to ensure information is  
16 accurately input, to ensure that proper accounting procedures  
17 are followed, and to maintain the integrity of the case file.

18 The court concluded that the clerk failed to meet its  
19 burden of demonstrating that its policy of refusing to provide  
20 public and press access to newly filed complaints until they  
21 are processed is either essential to preserve higher values or  
22 is narrowly tailored to serve a substantial government  
23 interest. Accordingly, the court entered an order prohibiting  
24 the clerk from refusing to make complaints available until  
25 after they were processed and directing the clerk to make such

1 complaints accessible to the public and the press in a timely  
2 manner from the moment they are received by the Court.

3 Similarly, in Courthouse News Service v. Jackson, the  
4 Southern District of Texas considered whether 24- to 72-hour  
5 delays in access were constitutional where the delays resulted  
6 from the clerk verifying filings for correct case number,  
7 proper court, accurate title of document, and proper category  
8 before they are made available to the public.

9 The court found that the delay in access to newly  
10 filed petitions in this case is not a reasonable limitation on  
11 access. Even if it were, the court found that the clerk failed  
12 to demonstrate that the 24- to 72-hour delay in access is  
13 narrowly tailored to serve such an interest and that no less  
14 restrictive means of achieving that interest exists.  
15 Accordingly, the court granted CNS's motion for a preliminary  
16 injunction and ordered the clerk to give CNS access on the same  
17 day petitions are filed.

18 As in Planet and Jackson, this Court finds that the  
19 clerk has failed to meet its burden of demonstrating that its  
20 policy of refusing to provide the public and press access to  
21 newly filed complaints until after they are reviewed and logged  
22 is either essential to preserve higher values or is narrowly  
23 tailored to serve that interest.

24 In addition, the Court finds that CNS would be  
25 irreparably harmed without the injunctive relief. As the court

1 noted in Lugosch and as I indicated earlier, the loss of First  
2 Amendment freedoms even for minimal periods of time  
3 unquestionably constitute irreparable injury. That is Lugosch at  
4 435 F.3d at 127.

5 I further find that the balance of hardships tips in  
6 CNS's favor. CNS will be denied its First Amendment right of  
7 access to new case-initiating documents unless the Court issues  
8 this preliminary injunction while the clerk has alternative  
9 constitutional ways to address its administrative concerns.

10 I note in this regard that this injunction in no way  
11 restricts or comments on the regulations that are in place for  
12 the clerk of the court to review and accept for filing or  
13 accept for an index number the complaints when they are filed.

14 Finally, I find that injunctive relief would serve the  
15 public interest. There is, of course, an important First  
16 Amendment interest in providing timely access to new case-  
17 initiating documents.

18 With respect to the bond, I order the plaintiff to  
19 post a bond in the amount of \$5,000 by no later than Tuesday of  
20 next week. What date is next Tuesday, Ms. Rivera?

21 MR. ADLERSTEIN: The 20th, your Honor.

22 THE COURT: By Tuesday, December 20th, 5:00 p.m.

23 That constitutes the decision of the Court.

24 Mr. Hibsher, anything further?

25 MR. HIBSHER: No, your Honor. Thank you.

1 THE COURT: Mr. Adlerstein?

2 MR. ADLERSTEIN: Your Honor, the one thing I wonder  
3 about your Honor's ruling is how immediate it is. The county  
4 clerk is going to need to come up with a plan in combination  
5 with the court system in order to implement what your Honor has  
6 ordered. I would suggest that a time period be prescribed.

7 THE COURT: I'm happy to do that. Mr. Hibsher?

8 MR. HIBSHER: Your Honor, I don't have a position on  
9 that. I think if your Honor ordered that this preliminary  
10 injunction would take effect in 20 days, that would be  
11 adequate. I don't know what the plan is that Mr. Adlerstein is  
12 referring to.

13 But I can say, your Honor, that after the preliminary  
14 injunction was issued in the Jackson case, the parties met and  
15 conferred and they came to an agreed-upon permanent injunction.  
16 As you know from our papers, I'm delighted to sit down with Mr.  
17 Adlerstein to achieve that end if at all possible.

18 MR. ADLERSTEIN: Your Honor, we have the holidays  
19 coming up. If we are talking about some kind of a  
20 technological solution here, which is one of the possibilities  
21 I think that was thrown out, that takes a little bit of time to  
22 set up. I would request that we have until the beginning of  
23 February to confer and come up with a plan.

24 THE COURT: Mr. Hibsher?

25 MR. HIBSHER: If Mr. Adlerstein is making a